CITY OF FRANKLIN

Franklin, New Hampshire

Financial Statements

June 30, 2013

CITY OF FRANKLIN, NEW HAMPSHIRE

Table of Contents June 30, 2013

Independent Auditor's Report	3-4
Management's Discussion and Analysis	5-15
Basic Financial Statements	
Government-Wide Financial Statements:	
Statement of Net Position	16
Statement of Activities Fund Financial Statements:	17
Balance Sheet - Governmental Funds	18
Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position	19
Statement of Revenues, Expenditures and Changes in Fund Balances	.,
Governmental Funds	20
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund	
Balances of Governmental Funds to the Statement of Activities	21
Proprietary Funds:	
Statement of Proprietary Net Position	22
Statement of Revenues, Expenditures and Changes in Net Position	
Proprietary Funds	23
Statement of Cash Flows - Proprietary Funds	24
Fiduciary Funds: Statement of Fiduciary Net Position	25
Statement of Changes in Fiduciary Net Position - Private Purpose Trust Funds	26
Notes to Basic Financial Statements	27-47
Required Supplementary Information	
Budgetary Comparison Schedule - General Fund	48
Other Supplementary Information	
Combining Balance Sheet - Nonmajor Special Revenue Funds	49
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	
Nonmajor Special Revenue Funds	50
Combining Balance Sheet - Nonmajor Permanent Funds	51
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	52
Nonmajor Permanent Funds	52
Federal Awards Supplementary Information	
Independent Auditor's Report on Internal Control Over Financial Reporting	
and on Compliance and Other Matters Based on an Audit of Financial Statements	
Performed in Accordance with Government Auditing Standards	53-54
Independent Auditor's Report on Compliance with Requirements Applicable to Each	
Major Program and on Internal Control Over Compliance in Accordance	FF F/
with OMB Circular A-133	55-56 57
Schedule of Expenditures of Federal Awards Notes to Schedule of Expenditures of Federal Awards	57 58
Schedule of Findings and Questioned Costs	59
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GRZELAK AND COMPANY, P.C.

Certified Public Accountants

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INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and City Council City of Franklin Franklin, New Hampshire

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the City of Franklin as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the City of Franklin, as of June 30, 2013, and the respective changes in financial position and, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information, on pages 5 through 15 and 48 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Franklin's basic financial statements. The combining nonmajor fund financial statements, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements.

The combining nonmajor fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 25, 2015, on our consideration of the City of Franklin's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Franklin's internal control over financial reporting and compliance.

Grzelak and Co., P.C.

GRZELAK & COMPANY, P.C., CPA's

Laconia, New Hampshire January 25, 2015

As management of the City of Franklin, we offer readers of the City of Franklin's financial statements this narrative overview and analysis of the financial activities of the City of Franklin for the fiscal year ended June 30, 2013. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

Financial Highlight

- The assets of the City of Franklin exceeded its liabilities at the close of the most recent fiscal year by \$32.5 million (net position). Of this amount, \$3.8 million (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors. Total net position for governmental activities was \$18.57 million (\$2.31 million unrestricted) and total net position for business like activities was \$13.9 million (\$1.52 million unrestricted).
- As of the close of the current fiscal year, the City of Franklin's governmental funds reported combined ending fund balances of \$5.5 million, an increase of \$586 thousand over the prior year. Of the combined ending fund balances, \$2.3 million, an increase of \$224 thousand over the prior year, is available for spending at the government's discretion (unassigned fund balance).
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$2.3 million, or 9.72 percent of total general fund expenditures.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the City of Franklin's basic financial statements. The City of Franklin's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Franklin's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City of Franklin's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Franklin is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused sick leave).

Both of the government-wide financial statements distinguish functions of the City of Franklin that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Franklin include general government, public safety, highways and streets, sanitation, economic development, and culture and recreation. The business-type activities of the City of Franklin include Water and Sewer Activities.

The government-wide financial statements include not only the City of Franklin (known as the primary government), but also a legally separate dependent school district, Franklin School District, which the City of Franklin is financially accountable. Financial information for this *component unit* is blended with the financial information presented for the primary government itself.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Franklin, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Franklin can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Franklin maintains sixteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and capital fund which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City of Franklin adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

Proprietary funds. The City of Franklin maintains only two types of proprietary funds: enterprise and internal service fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City of Franklin uses enterprise funds to account for its water and sewer activities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewer operations, both of which are considered to be major funds of the City of Franklin.

Internal service funds report "any activity that provides goods and services to other funds, departments or agencies of the primary government and its component units, or to other governments, on a cost reimbursement basis". The City of Franklin uses an internal service fund to account for the fuel depot. Because the nature of these funds is internal, internal service funds are combined with governmental activities on the government-wide financial statements.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City of Franklin's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City of Franklin's Non-GAAP Budgetary Basis Reporting.

The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information.

Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial standing. In the case of the City of Franklin, assets exceeded liabilities by \$32.5 million at the close of fiscal year 2013 and \$30.7 million at the close of fiscal year 2012. Governmental activities assets exceeded liabilities by \$18.57 million and \$17.75 million at the close of fiscal years 2013 and 2012, respectively.

The largest portion of the City of Franklin's net position (80.4%) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that are still outstanding. The City of Franklin uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City of Franklin's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

City of Franklin, New Hampshire Net Position (in Thousands)

	Governmental Activities		Business-Ty	pe Activities	Total Primary Government		
	2013	2012	2013	2012	2013	2012	
Current and other assets	13,807	13,039	2,576	2,413	16,383	15,452	
Capital assets	18,781	18,790	18,621	15,665	37,402	34,455	
Total assets	32,588	31,829	21,197	18,078	53,785	49,907	
Deferred outflow of resources	-	-	_	-	-	-	
Total assets and deferred outflow of resources	32,588	31,829	21,197	18,078	53,785	49,907	
Current liabilities	1,397	7,397	769	577	2,166	7,974	
Long term liabilities outstanding	6,404	6,681	6,410	4,546	12,814	11,227	
Total liabilities	7,801	14,078	7,179	5,123	14,980	19,201	
Deferred inflow of resources	6,213	-	120	-	6,333	-	
Total liabilities and deferred inflow of resources	14,014	14,078	7,299	5,123	21,313	19,201	
Net Position:							
Invested in capital assets, net of related debt	13,861	13,334	12,231	11,138	26,092	24,472	
Restricted	2,405	2,160	152	152	2,557	2,312	
Unrestricted	2,308	2,257	1,515	1,665	3,823	3,922	
Total net position	18,574	17,751	13,898	12,955	32,472	30,706	

An additional portion of the City of Franklin's net position (7.9%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* (\$3.8 million) may be used to meet the government's ongoing obligations to citizens and creditors. At the end of the current fiscal year, the City of Franklin is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities.

City of Franklin, New Hampshire Changes in Net Position (in Thousands)

	Governmental Activities		Busines Activ		Total Primary Government		
	2013	2012	2013	2012	2013	2012	
<u>Revenues</u>							
Program Revenue:							
Charges for Services	1,773	1,739	2,515	2,620	4,288	4,359	
Operating Grants and Contributions	10,052	11,648	7	10	10,059	11,658	
Capital Grants and Contributions	51	-	874	2,508	925	2,508	
General Revenues:					-	-	
Property Taxes	10,706	9,022	-	-	10,706	9,022	
Other Taxes	196	304	-	-	196	304	
Licenses and Permits	1,180	1,038	-	-	1,180	1,038	
Grants and Contributions not restricted							
to specific programs	776	832	-	-	776	832	
Interest Earnings	90	36	-	-	90	36	
Miscellaneous	634	716	-	-	634	716	
Total Revenues	25,458	25,335	3,396	5,138	28,854	30,473	
<u>Expenses</u>							
Functional Expenditures:							
General Government	1,631	1,761	-	-	1,631	1,761	
Public Safety	4,491	4,292	-	-	4,491	4,292	
Highway and Streets	1,612	1,761	-	-	1,612	1,761	
Sanitation	714	753	-	-	714	753	
Health	159	217	-	_	159	217	
Welfare	135	231	-	-	135	231	
Culture and Recreation	857	586	-	-	857	586	
Conservation	1	_	_	_	1	_	
Economic Development	45	45	-	-	45	45	
School	14,932	14,654	-	-	14,932	14,654	
Debt Service	35	44	_	_	35	44	
Capital Outlay	23	_	_	_	23	_	
Proprietary Activities	-	_	2,453	2,299	2,453	2,299	
Total Expenses	24,635	24,344	2,453	2,299	27,088	26,643	
Change in net assets before transfers	823	991	943	2,839	1,766	3,830	
Transfers	-	-	-	2,000	-,700	-	
Increase (Decrease) in net assets	823	991	943	2,839	1,766	3,830	
Net Assets, beginning	17,751	16,760	12,955	10,116	30,706	26,876	
Net Assets, ending	18,574	17,751	13,898	12,955	32,472	30,706	
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Governmental activities. Governmental activities increased the City of Franklin's net position by \$823,000.

Business-type activities. Business-type activities increased the City of Franklin's net position by \$943,164, which, added to the increase in net position from governmental activities, accounts for the City's total increase in net position.

Financial Analysis of the Government's Funds

As noted earlier, the City of Franklin uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City of Franklin's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Franklin's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the close of the current fiscal year, the City of Franklin's governmental funds reported combined ending fund balances of \$5.5 million, an increase of \$586 thousand over the prior year. Of the combined ending fund balances, \$2.31 million is available for spending at the government's discretion (unassigned fund balance). The remainder of fund balance is *nonspendable*, *restricted*, *committed or assigned* to indicate that it is not available for new spending because it has already been committed 1) to liquidate contracts and purchase orders of the prior period (\$662,540), 2) legally restricted for permanent fund and capital purchase purposes (\$1,852,698), or 3) for a variety of other restricted purposes (\$567,322).

The general fund is the chief operating fund of the City of Franklin. At the end of the current fiscal year, unassigned fund balance of the general fund was \$2.31 million, while total fund balance reached \$3.54 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 9.72 percent of total general fund expenditures, while total fund balance represents 14.94 percent of that same amount.

Proprietary funds. The City of Franklin's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the proprietary funds at the end of the year amounted to \$1,515,488. The total growth in net position was \$943,164. Other factors concerning the finances of this fund have already been addressed in the discussion of the City of Franklin's business-type activities.

General Fund Budgetary Highlights

Differences between the original budget and the final amended budget were \$176,361 increase in appropriations which can be briefly summarized as follows:

- \$55,361, after school program, allocated to recreation
- \$90,000, Contingent Grant Line, allocated to general government
- \$18,000, NHDES ARM grant for water quality improvements near Webster Lake, allocated to municipal services
- \$13,000 USDA NRCS program for water quality improvements near Webster Lake, allocated to municipal services

Of this increase, \$121,000 was funded from grant sources and \$55,361 from private sources. No supplemental appropriation was budgeted from available fund balance in fiscal year 2013.

Capital Asset and Debt Administration

Capital Assets. The City of Franklin's investment in capital assets for its governmental and business type activities as of June 30, 2013, amounts to \$26,092,381 (net of accumulated depreciation and related debt). This investment in capital assets includes monuments, land, land improvements, buildings, infrastructure and utility systems, improvements, machinery and equipment, park facilities, roads, highways, bridges, and construction in progress.

Major capital asset events during the current fiscal year included the following:

- Water Tank Renovations (in progress, partially grant funded)
- Pemi-Gerrish road repaving
- Route 11, Lawndale Ave & Chance Pond Road Water Mains (in progress, partially grant funded)
- Dana Road and Nelson Street Water Mains
- GIS Mapping
- River Crossing (partially grant funded)
- Franklin Falls Generator (partially grant funded)
- Ambulance
- Stone Park Upgrades
- Water Treatment Plant (in progress, partially grant funded)
- Tannery Street Water/Sewer Garage
- Police Building HVAC
- Downtown Transportation Project (in progress, grant funded)
- Police cruiser
- Fire department F-350
- Bessie Rowell Community Center renovations (grant funded)
- Haynes Brook Culvert (in progress)
- Building upgrades (school district)
- Miscellaneous equipment (school district)

City of Franklin, New Hampshire Capital Assets Net of Depreciation (in Thousands)

	Governmental Activities Business-Type Activities		Total Pr Govern	•		
	2013	2012	2013	2012	2013	2012
Land	906	906	65	65	971	971
Monuments	61	61	-	-	61	61
Construction in Progress	73	234	5,711	3,983	5,784	4,217
Land Improvements	179	188	-	-	179	188
Buildings and Improvements	12,620	12,763	452	453	13,072	13,216
Machinery, Vehicles and Equipment	2,724	2,327	259	297	2,983	2,624
Infrastructure	2,219	2,311	12,134	10,867	14,353	13,178
Total	18,782	18,790	18,621	15,665	37,403	34,455

Long-term debt. At the end of the current fiscal year, the City of Franklin had total bonded debt outstanding of \$7,792,191 and \$3,022,050 in notes. Of this amount, 100% comprises debt backed by the full faith and credit of the government; however, \$3,564,820 bonds & \$2,824,908 notes are attributable to the Water and Sewer proprietary funds, and \$250,000 is attributable to the District Courthouse. Of the \$2,824,908 proprietary note debt, the State of New Hampshire has agreed to offset \$120,072 in the form of a revolving loan. The City of Franklin is financially liable for the debt due and owing for the District Courthouse Building, but has been reimbursed annually by the State of New Hampshire. The City of Franklin is also financially liable for general obligation debt outstanding for its component unit, Franklin School District, which amounts to approximately \$3,597,371 of the total bonded debt of \$7,792,191. Further information regarding the School District's indebtedness may be found in their annual audit report.

City of Franklin, New Hampshire Long Term Debt (in Thousands)

	Governmental Activities			Business-Type Activities		rimary nment
	2013	2012	2013	2012	2013	2012
General Obligation Bond	4,424	4,784	3,565	3,833	7,989	8,617
Accrued Landfill Postclosure	193	206	-	-	193	206
Compensated Absences	400	376	20	19	420	395
Capital Leases	500	672	-	-	500	672
Other Notes	-	-	2,825	694	2,825	694
Other Post Employment Benefits	887	642	-	-	887	642
Total	6,404	6,680	6,410	4,546	12,814	11,226

The City of Franklin's total debt increased by \$1,587,107 (14 percent) during the current fiscal year. This increase is the net effect of current year bond/note debt service amounts paid (\$858,348), current year capital lease debt service amounts paid (\$198,720), increase in compensated absences (\$25,305), decrease in landfill postclosure obligations (\$13,497) increase in other post employment benefits (\$245,029), new capital lease for police cruisers (\$26,392) new notes payable for purchase of an ambulance (\$230,000) and new debt for the water tank rehabilitation project (\$2,130,946).

New Hampshire Municipal Finance Act, Chapter 33 of the State Statutes limit the amount of general obligation debt a local governmental entity may issue to 9.75 percent of its total equalized assessed valuation as computed by the Department of Revenue Administration. State statute allows certain debts (betterment of water and sewer systems, energy production projects, small scale power facilities, etc) to be excluded from the debt capacity computation. The current debt limitation for the City of Franklin is \$55 million, which is significantly in excess of the City of Franklin's outstanding general obligation debt.

Additional information on the City of Franklin's long-term debt can be found in the notes to financial statements, later in this document.

Economic Factors and Next Year's Budgets and Rates

Taxation Cap

Pursuant to Franklin City Charter, the city manager is responsible for preparing an annual budget and submitting the budget to the Franklin City Council one month prior to the start of the new fiscal year. The annual budget is to be presented to the city council for action no later than the 27th day of the first month of the fiscal year (July). If the city council does not take action within 30 days, the manager's budget shall automatically become effective.

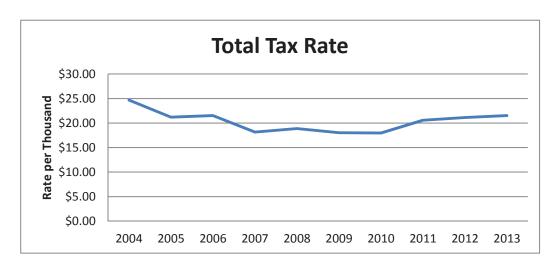
In November, 1989 the voters of the City of Franklin amended the budget procedures outlined under the city's charter §C-32 limiting the amount of taxes that can be raised to support annual operations. The formula limits the amount to be raised by the prior calendar year's Consumer Price Index (national average). The charter amendment provides cap exceptions with a 2/3 vote of the city council. Exceptions from the tax cap include school or city debt service or any capital expenditures deemed necessary by the council.

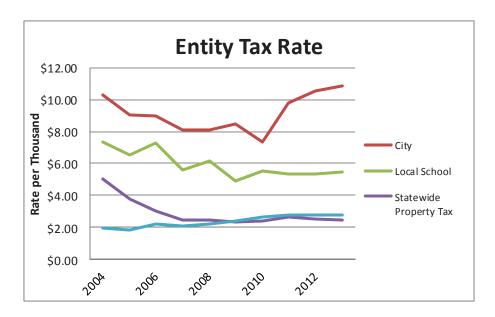
In October 2002, the Charter was amended again and the tax cap was modified to include a calculation to include newly assessed property value from the prior year (April 1). The calculation includes all new value from April 1 of the prior tax year multiplied by the prior calendar year's tax rate.

The amended tax cap formula is as follows:

	Total Amount of Property Taxes Assessed in the Prior Year As Calculated by Department of Revenue Administration (DRA)
X	National Consumer Price Index Average
+	Pick-Ups for new construction (as of April 1)
X	Prior Year's Tax Rate approved by DRA
=	Additional Revenues Allowed to be Raised with Property Taxes

The city's tax rate is set by the New Hampshire Department of Revenue Administration. The total tax rate is comprised of a statewide education property tax assessment, Merrimack County tax assessment and the local municipal and school rates. The Franklin City Council has authority over the school and municipal rate, but not the statewide property tax rate or the county tax rate.

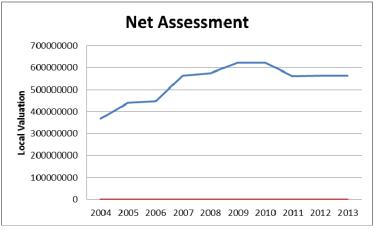




The total city tax commitment as opposed to the city's gross budget reflects how much taxes were raised as a result of changes in the gross budget and property assessment.

Fiscal Year	Total Taxes	Percentage Change
2002	\$8,838,708	2.1%
2003	\$9,144,701	3.5%
2004	\$9,483,601	3.7%
2005	\$10,090,189	6.4%
2007	\$10,724,152	6.3%
2008	\$11,038,643	2.9%
2009	\$11,018,539	0.0%
2010	\$11,391,420	3.4%
2011	\$11,735,093	3.0%
2012	\$11,955,968	1.9%
2013	\$12,356,447	3.3%

The City's net valuation, or the taxable assessment on both land and buildings used to establish the tax rate, was \$565,034,850 in fiscal year 2013. The City has essentially maintained its valuation over the previous year for the 2^{nd} year in a row.



Economics

The City of Franklin is at the confluence of the Pemigewasset and Winnipesaukee Rivers, forming the headwaters for the Merrimack River. In its prime, Franklin was a thriving mill city with numerous factories. After the last of the large mills closed in the 1970's, the community is striving to reinvent itself similarly to other New England mill communities.

As New Hampshire growth trends from south to north, Franklin has become more attractive to retirees and commuters seeking affordable homes within convenient driving distances to southern tier employers. Interest in Franklin's historic housing stock, proximity to Interstate 93, and other Lakes Region recreational destinations has renewed interest in the community and drawn attention to revitalizing its main street corridor. The community promotes a stable tax rate, access to various recreational amenities, its historic downtown and a wide variety of City services which similar sized communities don't offer.

The City recognizes the key to growth is economic development and striking that balance between residential and commercial properties. Plans for additional commercial space were approved during this period as well as the expansion and upgrade to an electrical converting station that will lay the groundwork to facilitate greater transmission potential which can assist in broader economic growth in the future.

In FY11, Franklin City Council approved the acceptance of \$784,000 in federal earmark transportation grant aimed at improving the downtown area. The work was completed in FY13 thus improving the efficiency of traffic flow, providing additional parking and various aesthetic improvements in the downtown area which is beneficial to current and future businesses.

The City expanded its "Franklin Goes Green" initiative by securing a Brownsfield grant for the cleanup of a property acquired through the tax deed process so that it that this property is ready for adaptive reuse placing it back on the tax roll in the near future. Franklin was one of 2 communities approved for this type of grant in New Hampshire though many applied. In addition, the City secured several grants both federal and non to complete water quality improvements near Webster Lake.

The City has made great strides in the project discussed in FY12 to turn a former elementary school into the new City recreational community center. The City has secured similar programs to occupy the remaining portions of the former school sharing in building related expenditures with the City. Occupants include Tiny Twisters Daycare, Head Start and the Twin Rivers Intergenerational Program. All share the building with the City's recreation department, creating a multigenerational facility serving area children and seniors alike. The City secured two Community Development Block Grants for the renovation of the Tiny Twisters and Head Start program areas of the building. Renovations for the Tiny Twisters Program are well underway by the end of the current fiscal year. Head Start renovations are in the beginning of the design phase.

While construction is in progress at the new community center, the recreation department recognized the need for an afterschool program as the previous entity providing the service lost federal funding and closed their program. The Recreation Director successfully implemented an affordable afterschool program for area children at no additional cost to the City taxpayer.

Due to the nationwide recession, especially in the construction industry, residential growth had decreased in the past few years; however, the City is now seeing reverse of this past trend and has remained somewhat flat in the current fiscal year. Slight growth did occur as both retirees and commuting professionals seek property tax stability, centralized location in the State of New Hampshire, close proximity to the Lakes Region, affordable housing stock, recreational access, and the amenities generally provided by cities. In addition, the City is starting to see an increase in housing values although the growth is slow.

Over the past year, the City has improved its overall administering of its Welfare program holding applicants more accountable thereby reversing a trend of high Welfare costs to the taxpayer. Our City Welfare Director has done this by providing alternative resources to assist clients in getting into the correct programs and services in order to minimize the need for taxpayer assistance and maximize the client's ability to better provide for themselves.

Water and Sewer Rates

The City has continued efforts to improve the quality and delivery of water. In FY09, the City had received 49% grant funding (\$3,555,000) through USDA Rural Development utilizing American Recovery & Reinvestment Act of 2009 funding for the construction of a water treatment facility that will significantly reduce the iron and manganese in the city's drinking water which is causing aesthetic issues with the drinking water as well as having adverse effects on the water distribution system. The city secured funding (\$3,345,000) through a USDA bond for the remainder of the project. By the end of fiscal year 2013, the project is near completion.

In addition, the City secured funding (totaling \$3,370,000) through the State of New Hampshire Drinking Water State Revolving Fund (DWSRF) with a 40% forgiveness for the replacement of two 500 thousand gallon water tanks on the west side of Franklin along with additional distribution system improvements. The annual payment of debt is replacing previous debt that will be paid off in FY14; therefore, not impacting the current water rate. This project was well underway at the end of the fiscal year.

The ongoing Water Meter Replacement Program continues to replace all 2314 outdated water meters. This enables the City to obtain accurate water usage consumption from all customers. Additionally, the City continues to repair and replace various pieces of aging water equipment and infrastructure.

The City sanitary sewer collection system is piped to the Winnipesaukee River Basin Program (WRBP) interceptor which then flows to a state owned and operated waste water treatment plant located at the end of river street in Franklin. WRBP was created by special legislation by the State of New Hampshire and was constructed in the early 1980's. WRBP is a regional wastewater collection system operated by the State serving 10 municipalities each paying a proportional assessment for the operation, maintenance, capital and debt service for the program. The WRBP is approximately 76% of the City's current sewer budget. Although some capital improvement expenditures have been passed on to the City by the WRBP, several large capital improvements are expected from WRBP in the coming years that will pass to the City and impact the rate payer. As part of the WRBP, each member community has an appointed advisory board member who works with New Hampshire Department of Environmental Services (NHDES). The role of the advisory board has become more involved in the operation of the program, funding and implementation of capital projects as well as other operational issues in the current fiscal period providing better oversight and management of expenses.

All of the above factors were considered in preparing the City of Franklin's water and sewer budgets for the 2014 fiscal year.

Water rates remained constant for fiscal 2014 budget year as increases were made to support capital projects during the previous budget years as discussed in FY08 financial statements. Sewer rates increased 4.98% in FY14 as a result of the 7% increase from the Winnipesaukee River Basin Program whose costs are largely outside of the City's control.

Requests for Information

This financial report is designed to provide a general overview of the City of Franklin's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: Judie Milner, Finance Director, City of Franklin Finance Office, 316 Central Street Franklin, NH 03235.

City of Franklin, New Hampshire Statement of Net Position June 30, 2013

	Governmental Activities	Business-Type Activities	Total
ASSETS			
Assets			
Cash and equivalents	\$ 8,304,728	\$ -	\$ 8,304,728
Investments	2,704,555	-	2,704,555
Receivables, net of allowances for uncollectables			
Taxes	1,960,231	-	1,960,231
Accounts	436,391	610,754	1,047,145
Intergovernmental receivable, current	898,402	864,059	1,762,461
Internal Balances	(1,039,328)	1,039,751	422
Prepaid items	64,694	-	64,694
Inventory	47,228	62,002	109,230
Tax deeded property, subject to resale	430,087	-	430,087
Other Assets	-		-
Capital assets not being depreciated	64.000		64.000
Monuments	61,000	-	61,000
Land	905,806	65,148	970,954
Construction in progress	73,179	5,677,090	5,750,269
Capital assets, net of accumulated depreciation	170 680	_	170 690
Land improvements Buildings and improvements	179,689 12,619,409	4E1 700	179,689 13,071,207
Machinery, equipment, and vehicles	2,723,388	451,798 258,828	2,982,216
Infrastructure	2,723,388	12,168,064	14,387,051
Total assets	32,588,445	21,197,493	53,785,938
Total assets	32,300,443	21,137,433	33,763,336
DEFERRED OUTFLOW OF RESOURCES	-	-	
LIABILITIES			
Classified Liabilities			
Accounts Payable	1,003,216	705,821	1,709,036
Accrued payroll and benefits	212,149	8,887	221,036
Contracts payable	-	-	-
Retainage payable	-	-	-
Accrued interest payable	12,830	54,082	66,911
Intergovernmental payable	34,760	-	34,760
Unearned revenues	133,996	725	134,721
Noncurrent liabilities:			
Due within one year:			
Bonds	557,105	2,345,445	2,902,550
Notes	32,858	93,378	126,236
Leases	199,402	-	199,402
Landfill postclosure care costs	10,386	-	10,386
Compensated absences	208,745	19,902	228,647
Other post employment benefits	887,295	-	887,295
Due in more than one year:	2.670.266	2 204 542	7.054.006
Bonds, long term	3,670,266	3,384,640	7,054,906
Compensated absences	191,109	-	191,109
Notes, long term Leases	164,284	566,265	730,549
	300,361	-	300,361
Landfill postclosure care, long term Total Liabilities	<u>182,441</u> 7,801,203	7,179,143	182,441 14,980,346
	7,801,203	7,179,143	14,560,340
DEFERRED INFLOW OF RESOURCES			
Property taxes levied in current year to finance	C 212 072		C 212 072
FY2014 budget	6,213,073	-	6,213,073
Grant from State of New Hampshire to offset portion			
over the life of the 2006 State revolving fund loan		120.072	120.072
(sewer) Total Deferred Inflow of Resources	6 212 072	120,072	120,072
rotar Deferred filliow of Resources	6,213,073	120,072	6,333,145
NET POSITION			
Net investment in capital assets	13,861,181	12,231,200	26,092,381
Restricted	2,404,720	151,590	2,556,310
Unrestricted	2,308,268	1,515,488	3,823,755
Total net position	\$ 18,574,168	\$ 13,898,278	\$ 32,472,446

City of Franklin, New Hampshire Statement of Activities For the Fiscal Year Ended June 30, 2013

Net (Expense) Revenue and Changes in Net

			Program Revenue	es		Position	_
			Operating	Capital			
		Charges for	Grants and	Grants and	Governmental	Business-Type	
	Expenses	Services	Contributions	Contributions	Activities	Activities	Total
Primary government:							
Primary government							
Governmental actvities:							
General Government	\$ 1,630,839	\$ 12,477	\$ 13,534	\$ -	\$ (1,604,828)		\$ (1,604,828)
Public Safety	4,490,891	479,608	161,696	-	(3,849,588)		(3,849,588)
Highways and streets	1,611,711	29,391	218,023	-	(1,364,298)		(1,364,298)
Sanitation	714,330	285,189	-	-	(429,141)		(429,141)
Health	158,929	-	99,189	-	(59,740)		(59,740)
Welfare	135,323	-	-	-	(135,323)		(135,323)
Culture and recreation	857,069	117,446	12,896	50,958	(675,769)		(675,769)
Conservation	790	-	-	-	(790)		(790)
Economic Development	45,000	-	-	-	(45,000)		(45,000)
School	14,931,203	848,473	9,546,195		(4,536,535)		(4,536,535)
Interest on long term debt	35,352	-	-	-	(35,352)		(35,352)
Capital Outlay	23,050	-	-	-	(23,050)		(23,050)
Total governmental activities:	24,634,487	1,772,584	10,051,532	50,958	(12,759,414)		(12,759,414)
Business-type activities:							
Water operations	1,365,882	1,215,729	-	874,117		\$ 723,965	723,965
Sewer operations	1,087,179	1,299,739	6,639	-		219,199	219,199
Total business-type activities	2,453,061	2,515,469	6,639	874,117		943,164	943,164
Total primary government	27,087,548	4,288,053	10,058,171	925,075	(12,759,414)	943,164	(11,816,250)
		General Revenu	es:				
		Property Taxe	es		10,705,754		10,705,754
		Other Taxes			196,145		196,145
		Licenses and	Permits		1,180,184		1,180,184
		Grants Not Re	estricted to Specific	Programs	776,352		776,352
		Interest Earni	ngs		89,789		89,789
		Change in Fai	r Market Value		107,475		107,475
		Miscellaneou	S		526,715		526,715
		Transfers - Inter	nal Activity		· -	-	-
		Total Genera	•		13,582,414	-	13,582,414
		Change in Net P	osition		823,000	943,164	1,766,164
		Net Position - Be	eginning		17,751,168	12,955,114	30,706,283
		Net Position - Er	nding		\$ 18,574,168	\$ 13,898,278	\$ 32,472,446

City of Franklin, New Hampshire Balance Sheet Governmental Funds June 30, 2013

		Julie 30, 2	010					
		Capital General Projects		Other Governmental Funds		Total Governmental Funds		
ASSETS				•				
Cash and equivalents	\$	7,997,873	\$	-	\$	306,854	\$	8,304,728
Investments		687,461		-		2,017,094		2,704,555
Receivables, net of allowances for								
uncollectables								
Taxes		1,960,231		-		-		1,960,231
Accounts		425,244		-		2,160		427,404
Intergovernmental receivable		110,641		14,147		518,691		643,480
Interfund receivable		568,137		-		116,728		684,866
Prepaid items		64,694		-		-		64,694
Inventory		193		-		5,693		5,886
Other Assets				-		-		_
Total assets	\$	11,814,474	\$	14,147	\$	2,967,221	\$	14,795,843
LIABILITIES AND FUND BALANCES								
Classified Liabilities								
Accounts payable	\$	395,362	\$	-	\$	587,575		982,937
Accrued payroll and benefits		172,235		-		3,778		176,013
Contracts payable				-		-		-
Retainage payable				-		-		-
Intergovernmental payable		34,760		-		-		34,760
Interfund payable		1,330,551		14,147		402,711		1,747,410
Deferred revenues		6,339,228		-		7,841		6,347,069
Total liabilities		8,272,136		14,147		1,001,906		9,288,190
Fund balances:								
Nonspendable		64,887		-		1,075,232		1,140,119
Restricted		-		-		712,579		712,579
Committed		508,432		-		58,890		567,322
Assigned		662,540		-		118,614		781,154
Unassigned		2,306,479		-		<u>-</u>		2,306,479
Total fund balances		3,542,338		-		1,965,315		5,507,652
Total liabilities and fund balances	\$	11,814,474	\$	14,147	\$	2,967,221	\$	14,795,843
			_		_		_	

City of Franklin, New Hampshire Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2013

Total Fund Balances - Governmental Funds	\$ 5,507,652
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds, net of accumulated depreciation.	18,781,457
Certain long term assets are not available to pay for current fund liabilities and, therefore, are deferred in the funds: Tax Deeded Property Receivables from other governments	430,087 254,922
Internal service funds are used by management to account for fuel, gasoline and diesel, used by City vehicles. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.	53,267
Certain long term liabilities are not due and payable from current financial resources and, therefore, are not reported in the funds:	
Accrued interest payable Due to other governments	(48,966)
Capital lease obligations payable	(499,763)
General obligation bonds payable	(4,227,371)
Notes payable	(197,142)
Landfil postclosure Costs	(192,827)
Accrued compensated absences	(399,854)
Other post employment benefits	(887,295)
Unearned revenue	
	 (6,453,218)
Total Net Position - Governmental Activities	\$ 18.574.168

City of Franklin, New Hampshire Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

For the Fiscal Year Ended June 30, 2013

	General	Capital Projects	Other Governmental Funds	Total Governmental Funds
Revenues:				
Taxes	\$ 10,882,770	\$ -	\$ -	\$ 10,882,770
Licenses and Permits	1,180,184	-	-	1,180,184
Intergovernmental	9,972,381	14,147	892,314	10,878,842
Charges for Services	870,661	-	227,484	1,098,145
Miscellaneous	1,227,986	-	45,420	1,273,406
Interest	13,404	-	76,385	89,789
Change in fair market value		-	107,475	107,475
Total Revenues	24,147,386	14,147	1,349,077	25,510,610
Expenditures:				
General Government	1,572,611	-	11,616	1,584,227
Public Safety	4,639,150	-	10,111	4,649,261
Highways and Streets	1,353,542	-	-	1,353,542
Sanitation	851,414	-	-	851,414
Health	160,649	-	-	160,649
Welfare	135,145	-	-	135,145
Culture and Recreation	466,580	-	342,869	809,449
Conservation	500	-	290	790
Economic Development	45,000	-	-	45,000
School	13,657,210	-	652,813	14,310,023
Debt Service	830,227	-	-	830,227
Capital Outlay	-	14,147	436,983	451,130
Total Expenditures	23,712,028	14,147	1,454,683	25,180,858
Excess of Revenues Over Expenditures	435,358	-	(105,606)	329,753
Other Financing Sources (Uses):				
Transfers In	2,900	-	316,256	319,156
Transfers Out	(267,930)	-	(51,226)	(319,156)
Proceeds from notes payable	230,000	-	-	230,000
Proceeds from capital leases	26,392	-	-	26,392
Total Other Financing Sources(Uses)	(8,638)	-	265,030	256,392
Net Change in Fund Balances	426,720	-	159,425	586,145
Fund Balances, Beginning	3,115,618	-	1,805,890	4,921,509
und Balances, Ending	\$ 3,542,338	\$ -	\$ 1,965,315	\$ 5,507,653

City of Franklin, New Hampshire

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2013

Total Net Change in Fund Balances - Governmental Funds	\$ 586,145
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures while govern- activities report depreciation expense to allocate those expenditures over the life of the assets:	
Capital asset purchases capitalized	1,279,040
Loss on disposal of capital assets	(34,544)
Depreciation expense	(1,253,292)
	 (8,795)
Revenues in the Statement of Activities that do not provide current financial	<u> </u>
resources are not reported as revenues in the funds:	10 120
Tax Deeded Properties Unearned revenue	19,129
Accounts receivable	(57,351)
Accounts receivable	(38,222)
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long term liabilities in the Statement of Net Position. Repayment of debt principle is an expenditure in the governmental	(30,222)
funds, but the repayment reduces long term liabilities in the Statement of Net Position:	
Notes payable proceeds received	(230,000)
Capital lease proceeds received	(26,392)
Capital lease obligation principle payments	198,720
Notes payable obligation payments	32,858
General obligation bond principle payments	557,105
	 532,291
Some expenses reported in the Statement of Activities do not require the	· · · · · · · · · · · · · · · · · · ·
use of current financial resources and, therefore, are not reported as	
expenditures in governmental funds:	
Transfer to enterprise funds	
Accrued interest payable	8,144
Landfill postclosure	13,497
Accrued compensated absences	(686)
Severance bonus provision	(23,445)
Other post employment benefits	 (245,029)
	(247,519)
Internal Services Funds are used by management to account for the cost	
of fuel charged to individual departments. The net revenue (expense)	
of the internal service funds is reported with governmental activities.	 (899)
Change in Net Position of Governmental Activities	\$ 823,000

City of Franklin, New Hampshire Statement of Net Position Proprietary Funds June 30, 2013

Performance		June 30, 201	13		Governmental		
ASSETS Current Assets: Accounts Receivable, Net of Allowance for Uncollectible		Enterpr	ise Funds		Activit	y - Fuel	
Current Assets:		Water	Sewer	Funds	Servic	e Fund	
Accounts Receivable, Net of Allowance for Uncollectible \$280,733 \$330,022 \$610,754 \$8,898 \$10,000 \$10,	ASSETS						
Marcollectible							
Intergovernmental Receivable 639,918 224,141 864,059 23,166 1							
Interfund Receivable 544,142 495,608 1,039,751 23,216 Inventory 61,245 757 62,002 41,342 757 75,055 73,546 73,			·	. ,	\$	8,988	
Inventory	9	•	·	•		-	
Total Current Assets 1,526,037 1,050,528 2,576,565 73,546 Noncurrent Assets:			•				
Noncurrent Assets: Capital Assets: Land 65,148 4.6 65,148 5.67,090 6.5,148 5.67,090 6.5,07,090 6.5,07,090 7.0,737 8.0	•			· · · · · · · · · · · · · · · · · · ·			
Capital Assets: Land		1,526,037	1,050,528	2,576,565		73,546	
Land Construction in Progress 5,630,199 46,81 5,677,090							
Construction in Progress 5,630,199 46,891 5,677,090							
Buildings 444,568 84,430 528,998 70,737 Accumulated Depreciation, Buildings (74,917) (2,283) (77,200) (70,737) Machinery and Equipment 379,113 171,477 550,590 - Accumulated Depreciation, M&E (237,502) (54,260) (291,762) - Infrastructure 13,471,216 2,764,057 16,235,733 - Accumulated Depreciation, Infra (3,570,495) (496,174) (40,67,209) - Total Capital Assets, Net 16,107,329 2,513,599 18,620,928 - Total Assets 17,633,367 3,564,126 21,197,493 73,546 CEPERRED OUTFLOW OF RESOURCES - <			-			-	
Accumulated Depreciation, Buildings (74,917) (2,283) (77,200) (70,737) Machinery and Equipment 379,113 171,477 550,590 - ACumulated Depreciation, M&E (237,502) (54,260) (291,762) - Infrastructure 13,471,216 2,764,057 16,235,273 - ACCUMUlated Depreciation, Infra (3,570,495) (496,714) (4,067,209) - TOTAL Capital Assets, Net 16,107,329 2,513,599 18,620,928 - TOTAL Capital Assets, Net 17,633,367 3,564,126 21,197,493 73,546 DEFERRED OUTFLOW OF RESOURCES - 17,633,367 3,564,126 21,197,493 73,546 DEFERRED OUTFLOW OF RESOURCES - 17,633,367 3,564,126 21,197,493 73,546 DEFERRED OUTFLOW OF RESOURCES - 10,093 705,821 20,279 Accrued Payroll and Benefits 6,348 2,539 8,887 - ACCRUED Apyroll and Benefits 6,348 2,539 8,887 - ACCRUED Apyroll and Benefits 6,348 2,539 8,887 - ACCRUED Apyroll and Benefits 6,348 14,927 54,082 - Interfund Payable 9,54 14,927 54,082 - DEFERRED OUTFLOW OF RESOURCES - 10,093 705,821 20,279 ACCRUED Apyroll and Benefits 6,348 141 725 5 - General Obligation Debt Payable, Current: Notes and Bonds 2,390,753 48,070 2,438,823 - Compensated Absences 13,472 6,430 19,902 - DEFERRED Absences 13,472 6,430 19,902 - TOTAL Current Liabilities 3,146,039 82,199 3,228,239 20,279 Noncurrent Liabilities - General Obligation Bonds Payable 3,384,640 566,265 3,950,005 - TOTAL Liabilities - 566,265 566,265 566,265 - TOTAL Noncurrent Liabilities 3,384,640 566,265 3,950,005 - TOTAL Liabilities - 566,265 566,265 566,265 5 - TOTAL Liabilities - 566,265 5	_		•				
Machinery and Equipment 379,113 171,477 550,590	<u> </u>	•	·	•			
Accumulated Depreciation, M&E Infrastructure Infras						(70,737)	
Infrastructure			·			-	
Accumulated Depreciation, Infra	•					-	
Total Capital Assets, Net 16,107,329 2,513,599 18,620,928 7,3566 17,633,367 3,564,126 21,197,493 73,546 20,1197,493 73,546 20,1197,493 73,546 20,1197,493 73,546 20,1197,493 73,546 20,1197,493 73,546 20,1197,493 23,546 20,1197,493 23,546 20,1197,493 23,546 20,1197,493 23,546 20,1197,493 23,546 20,1197,493 23,546 20,1197,493 20,279						-	
Total Assets 17,633,367 3,564,126 21,197,493 73,546	•						
Page							
LIABILITIES Current liabilities: Accounts Payable 695,728 10,093 705,821 20,279 Accrued Payroll and Benefits 6,348 2,539 8,887 - Accrued Interest Payable 39,154 14,927 54,082 - Interfund Payable - - - - - Unearned Revenue 584 141 725 - - General Obligation Debt Payable, Current: -	Total Assets	17,633,367	3,564,126	21,197,493		73,546	
Current liabilities: Accounts Payable 695,728 10,093 705,821 20,279 Accrued Payroll and Benefits 6,348 2,539 8,887 - Accrued Interest Payable 39,154 14,927 54,082 - Interfund Payable - - - - - Unearned Revenue 584 141 725 - General Obligation Debt Payable, Current: - Notes and Bonds 2,390,753 48,070 2,438,823 - Compensated Absences 13,472 6,430 19,902 - Total Current Liabilities 3,146,039 82,199 3,228,239 20,279 Noncurrent Liabilities General Obligation Bonds Payable 3,384,640 - 3,384,640 - General Obligation Notes Payable - 566,265 566,265 - Total Noncurrent Liabilities 3,384,640 566,265 3,950,905 - Total Liabilities 6,530,679 648,464 7,179,143 20,279 DEFERRED INFLOW OF RESOURCES Grant from State of New Hampshire to offset portion over the life of the 2006 State revolving fund loan (sewer) - 120,072 120,072 - NET POSITION: Net investment in capital assets 10,331,936 1,899,264 12,231,200 - Restricted 112,106 39,484 151,590 - General Obligation Additional to a section of the	DEFERRED OUTFLOW OF RESOURCES	-	-	-		-	
Accounts Payable 695,728 10,093 705,821 20,279 Accrued Payroll and Benefits 6,348 2,539 8,887 - Accrued Interest Payable 39,154 14,927 54,082 - Interfund Payable - - - - - - Unearned Revenue 584 141 725 - - General Obligation Debt Payable, Current: -	LIABILITIES						
Accrued Payroll and Benefits 6,348 2,539 8,887 - Accrued Interest Payable 39,154 14,927 54,082 - Interfund Payable	Current liabilities:						
Accrued Interest Payable 39,154 14,927 54,082 - Interfund Payable - - - - Unearned Revenue 584 141 725 - General Obligation Debt Payable, Current: - - - Notes and Bonds 2,390,753 48,070 2,438,823 - Compensated Absences 13,472 6,430 19,902 - Total Current Liabilities 3,146,039 82,199 3,228,239 20,279 Noncurrent Liabilities: 3,384,640 - 3,384,640 - 3,384,640 - General Obligation Notes Payable 3,384,640 566,265 566,265 - Total Noncurrent Liabilities 3,384,640 566,265 3,950,905 - Total Liabilities 6,530,679 648,464 7,179,143 20,279 DEFERRED INFLOW OF RESOURCES Grant from State of New Hampshire to offset portion over the life of the 2006 State revolving fund loan (sewer) - 120,072 120,072 - NET	Accounts Payable	695,728	10,093	705,821		20,279	
Interfund Payable	Accrued Payroll and Benefits	6,348	2,539	8,887		-	
Unearned Revenue 584 141 725 - General Obligation Debt Payable, Current: - - - Notes and Bonds 2,390,753 48,070 2,438,823 - Compensated Absences 13,472 6,430 19,902 - Total Current Liabilities 3,146,039 82,199 3,228,239 20,279 Noncurrent Liabilities: - 3,384,640 - 3,384,640 - 3,384,640 - - 6,6265 566,265 -	Accrued Interest Payable	39,154	14,927	54,082		-	
General Obligation Debt Payable, Current: Notes and Bonds 2,390,753 48,070 2,438,823 - Compensated Absences 13,472 6,430 19,902 - Total Current Liabilities 3,146,039 82,199 3,228,239 20,279 Noncurrent Liabilities: General Obligation Bonds Payable 3,384,640 - General Obligation Notes Payable - 566,265 566,265 - Total Noncurrent Liabilities 3,384,640 566,265 3,950,905 - Total Liabilities 6,530,679 648,464 7,179,143 20,279 DEFERRED INFLOW OF RESOURCES	Interfund Payable	-	-	-		-	
Notes and Bonds 2,390,753 48,070 2,438,823 - Compensated Absences 13,472 6,430 19,902 - Compensated Absences 13,472 6,430 19,902 - Compensated Absences 3,146,039 82,199 3,228,239 20,279 Noncurrent Liabilities: General Obligation Bonds Payable 3,384,640 - 3,384,640 - Compensated Absences 566,265 566,265 - Compensated Absence 566,265 566,265 - Compensated Absence 566,265 3,950,905 - Compensated Absence 566,265 566,265 566,265 - Compensated Absence 566,265 566,265 566,265 - Compensated Absence 566,265 566,265 566,265 - Compensated Absence 566,265 566,265 - Compensated Absence 566,265 566,265 566,265 - Compensated Absence 566,265 566,265 566,265 - Compensated Absence 566,265 566,265 - Compensated Absence 566,265 566,265 566,265 - Compensated Absence 566,265 566,265 - Compensated Absence 566,265 566,265 - Compensated Absence	Unearned Revenue	584	141	725		-	
Compensated Absences 13,472 6,430 19,902 - Total Current Liabilities 3,146,039 82,199 3,228,239 20,279 Noncurrent Liabilities: General Obligation Bonds Payable 3,384,640 - 3,384,640 - General Obligation Notes Payable - 566,265 566,265 - Total Noncurrent Liabilities 3,384,640 566,265 3,950,905 - Total Liabilities 6,530,679 648,464 7,179,143 20,279 DEFERRED INFLOW OF RESOURCES Grant from State of New Hampshire to offset portion over the life of the 2006 State revolving fund loan (sewer) - 120,072 120,072 - NET POSITION: NET POSITION: Restricted 10,331,936 1,899,264 12,231,200 - Restricted 112,106 39,484 151,590 - Unrestricted 658,645 856,842 1,515,488 53,267	General Obligation Debt Payable, Current:					-	
Total Current Liabilities 3,146,039 82,199 3,228,239 20,279 Noncurrent Liabilities: General Obligation Bonds Payable 3,384,640 - 3,384,640 - General Obligation Notes Payable - 566,265 566,265 - Total Noncurrent Liabilities 3,384,640 566,265 3,950,905 - Total Liabilities 6,530,679 648,464 7,179,143 20,279 DEFERRED INFLOW OF RESOURCES Grant from State of New Hampshire to offset portion over the life of the 2006 State revolving fund loan (sewer) - 120,072 120,072 - NET POSITION: Net investment in capital assets 10,331,936 1,899,264 12,231,200 - Restricted 112,106 39,484 151,590 - Unrestricted 658,645 856,842 1,515,488 53,267	Notes and Bonds	2,390,753	48,070	2,438,823		-	
Noncurrent Liabilities: General Obligation Bonds Payable 3,384,640 - 3,384,640 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 - 566,265 566,265 566,265 - 566,265 566,265 566,265 - 566,265 566,265 566,265 - 566,265 566,265 566,265 - 566,265 566,265 - 566,265 566,265 566,265 566,265 - 566,265 566	Compensated Absences	13,472	6,430	19,902		-	
General Obligation Bonds Payable 3,384,640 - 3,384,640 - General Obligation Notes Payable - 566,265 566,265 - Total Noncurrent Liabilities 3,384,640 566,265 3,950,905 - Total Liabilities 6,530,679 648,464 7,179,143 20,279 DEFERRED INFLOW OF RESOURCES Grant from State of New Hampshire to offset portion over the life of the 2006 State revolving fund loan (sewer) - 120,072 120,072 - NET POSITION: Net investment in capital assets 10,331,936 1,899,264 12,231,200 - Restricted 112,106 39,484 151,590 - Unrestricted 658,645 856,842 1,515,488 53,267	Total Current Liabilities	3,146,039	82,199	3,228,239		20,279	
General Obligation Notes Payable - 566,265 566,265 - Total Noncurrent Liabilities 3,384,640 566,265 3,950,905 - Total Liabilities 6,530,679 648,464 7,179,143 20,279 DEFERRED INFLOW OF RESOURCES Grant from State of New Hampshire to offset portion over the life of the 2006 State revolving fund loan (sewer) - 120,072 120,072 - NET POSITION: Net investment in capital assets 10,331,936 1,899,264 12,231,200 - Restricted 112,106 39,484 151,590 - Unrestricted 658,645 856,842 1,515,488 53,267	Noncurrent Liabilities:						
Total Noncurrent Liabilities 3,384,640 566,265 3,950,905 - Total Liabilities 6,530,679 648,464 7,179,143 20,279 DEFERRED INFLOW OF RESOURCES Grant from State of New Hampshire to offset portion over the life of the 2006 State revolving fund loan (sewer) - 120,072 120,072 - NET POSITION: Net investment in capital assets 10,331,936 1,899,264 12,231,200 - Restricted 112,106 39,484 151,590 - Unrestricted 658,645 856,842 1,515,488 53,267	General Obligation Bonds Payable	3,384,640	-	3,384,640		-	
Total Liabilities 6,530,679 648,464 7,179,143 20,279 DEFERRED INFLOW OF RESOURCES Grant from State of New Hampshire to offset portion over the life of the 2006 State revolving fund loan (sewer) - 120,072 120,072 - NET POSITION: Net investment in capital assets 10,331,936 1,899,264 12,231,200 - Restricted 112,106 39,484 151,590 - Unrestricted 658,645 856,842 1,515,488 53,267	General Obligation Notes Payable		566,265	566,265		-	
DEFERRED INFLOW OF RESOURCES Grant from State of New Hampshire to offset portion over the life of the 2006 State revolving fund loan (sewer) - 120,072 120,072 - NET POSITION: Net investment in capital assets 10,331,936 1,899,264 12,231,200 - Restricted 112,106 39,484 151,590 - Unrestricted 658,645 856,842 1,515,488 53,267	Total Noncurrent Liabilities	3,384,640	566,265	3,950,905		_	
Grant from State of New Hampshire to offset portion over the life of the 2006 State revolving fund loan (sewer) - 120,072 120,072 - NET POSITION: Net investment in capital assets 10,331,936 1,899,264 12,231,200 - Restricted 112,106 39,484 151,590 - Unrestricted 658,645 856,842 1,515,488 53,267	Total Liabilities	6,530,679	648,464	7,179,143		20,279	
portion over the life of the 2006 State revolving fund loan (sewer) - 120,072 120,072 - NET POSITION: Net investment in capital assets 10,331,936 1,899,264 12,231,200 - Restricted 112,106 39,484 151,590 - Unrestricted 658,645 856,842 1,515,488 53,267	DEFERRED INFLOW OF RESOURCES						
portion over the life of the 2006 State revolving fund loan (sewer) - 120,072 120,072 - NET POSITION: Net investment in capital assets 10,331,936 1,899,264 12,231,200 - Restricted 112,106 39,484 151,590 - Unrestricted 658,645 856,842 1,515,488 53,267							
fund loan (sewer) - 120,072 120,072 - NET POSITION: Net investment in capital assets 10,331,936 1,899,264 12,231,200 - Restricted 112,106 39,484 151,590 - Unrestricted 658,645 856,842 1,515,488 53,267							
Net investment in capital assets 10,331,936 1,899,264 12,231,200 - Restricted 112,106 39,484 151,590 - Unrestricted 658,645 856,842 1,515,488 53,267			120,072	120,072		_	
Net investment in capital assets 10,331,936 1,899,264 12,231,200 - Restricted 112,106 39,484 151,590 - Unrestricted 658,645 856,842 1,515,488 53,267	NET POSITION:						
Restricted 112,106 39,484 151,590 - Unrestricted 658,645 856,842 1,515,488 53,267		10,331,936	1,899,264	12,231,200		-	
Unrestricted 658,645 856,842 1,515,488 53,267	•					-	
	Unrestricted					53,267	
	Total Net Position	\$ 11,102,688		\$ 13,898,278	\$	53,267	

City of Franklin, New Hampshire Statement of Revenues, Expenditures, and Changes in Fund Net Position Proprietary Funds

For the Fiscal Year Ended June 30, 2013

	Enterpris	Total	Governmental Activity - Fuel	
	Water	Sewer	Enterprise	Depot Internal
	Fund	Fund	Funds	Service Fund
Operating revenues:				
User Charges	\$ 1,210,979	\$ 1,299,739	\$ 2,510,719	\$ 280,332
Miscellaneous	4,750	γ 1,2 <i>33,733</i> -	4,750	y 200,332 -
Grants	-,750	6,639	6,639	_
Sale of Municipal Property	_	-	-	_
Total operating revenues	1,215,729	1,306,378	2,522,108	280,332
Operating expenses:				_
Salaries, wages and benefits	448,720	206,307	655,027	-
Purchased services, professional and				
technical	16,862	3,485	20,347	-
Purchased services, property and				
miscellaneous	547,784	824,318	1,372,102	281,231
Depreciation	269,988	34,947	304,935	-
Total operating expenses	1,283,355	1,069,056	2,352,411	281,231
Operating income (loss)	(67,626)	237,322	169,697	(899)
Capital Grants and Contributions:				
Capital Grants	874,117	-	874,117	-
Total capital grants and contributions	874,117	-	874,117	-
Nonoperating revenues (expenses):				
Interest	(82,527)	(18,123)	(100,650)	-
Total nonoperating revenues (expenses)				
	(82,527)	(18,123)	(100,650)	-
Income (loss) before transfers	723,965	219,199	943,164	(899)
Transfers:				
In	-	-	-	-
Out		-	-	-
Total transfers	-	-	-	-
Net change in position	723,965	219,199	943,164	(899)
Net position, beginning	10,378,723	2,576,391	12,955,114	54,166
Net position, ending	\$ 11,102,688	\$ 2,795,590	\$ 13,898,278	\$ 53,267

City of Franklin, New Hampshire Statement of Cash Flows Proprietary Funds

For the Fiscal Year Ended June 30, 2013

		Enterpri	se F	unds				vernmental tivity - Fuel
		Water		Sewer	Tot	al Enterprise		pot Internal
Cash Flows from Operating Activities		Fund		Fund		Funds	Se	rvice Fund
Receipts from Users	\$	1,210,979	Ś	1,299,739	\$	2,510,719	Ś	280,332
Payments to Providers	Υ	(1,283,355)	Y	(1,069,056)	Y	(2,352,411)	Y	(281,231)
Other Receipts (Payments)		318,116		(153,602)		164,514		899
Net Cash Provided by (Used in) Operating Activities		245,740		77,081		322,822		0
Cash Flows from Noncapital Financing Activities								
Transfers from Other Funds		_		_		_		-
Transfers to Other Funds		-		-		-		-
Net Cash Provided by (Used in) Noncapital Financing Activities		-		-		-		
Cash Flows from Capital and Related Financing Activities								
Capital Assets		(2,943,565)		(11,944)		(2,955,510)		-
Long Term Debt		1,906,235		(47,014)		1,859,221		-
Interest		(82,527)		(18,123)		(100,650)		-
Capital Grants		874,117		-		874,117		
Net Cash Provided by (Used in) Capital and Related Financing Activities		(245,740)		(77,081)		(322,822)		-
Net Increase (Decrease) in Cash and Cash Equivalents		0		-		-		0
Balances - Beginning of Year		-		-		-		-
Balances - End of Year	\$	0	\$	-	\$	-	\$	0
Reconciliation of operating income (loss) to net cash provided by operating ac	tiviti	es:						
Operating Income (Loss) Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by	\$	(67,626)	\$	237,322	\$	169,697	\$	(899)
Operating Activities:								
Change in Assets and Liabilities:								
Inventory		(8,242)		(255)		(8,497)		(30,733)
Receivables, net		8,827		12,045		20,872		7,075
Deferred Revenue		23		(6,881)		(6,859)		-
Due from Other Funds		238,295		(162,888)		75,407		4,529
Accounts Payable		314,645		8,691		323,335		20,028
Accrued Payroll		(290)		(374)		(664)		-
Due to Other Funds		(240.470)		- (44.472)		(254.645)		-
Due from Other Governments		(240,470)		(11,173)		(251,643)		-
Accrued Compensated Absences		578		595		1,173		-
Net Cash Provided By (Used in) Operating Activities	\$	245,740	\$	77,081	\$	322,822	\$	0

City of Franklin, New Hampshire Statement of Net Position Fiduciary Funds June 30, 2013

	Agency Funds				Private	Pur	pose Trust	Fun	ds	
	Eng	ineering	9	Student				School		
	E	scrow	Α	ctivities	Total	 Charity	Sc	holarship		Total
ASSETS										
Cash and Cash Equivalents	\$	1,586	\$	133,018	\$ 134,604	\$ -	\$	-	\$	-
Accounts Receivable		-		-	_	422		-		422
Investments		-			-	210,602		720,499		931,101
Total Assets		1,586		133,018	134,604	211,024		720,499		931,523
LIABILITIES										
Accounts Payable		-		-	-	422		-		422
Due to Developers		1,586		-	1,586	-		-		-
Due to Student Groups		-		133,018	133,018	-		-		-
Total Liabilities		1,586		133,018	134,604	422		-		422
NET POSITION										
Held in Trust for Special Purposes										
	\$	-	\$	-	\$ _	\$ 210,602	\$	720,499	\$	931,101

City of Franklin, New Hampshire Statement of Changes in Net Position Fiduciary Funds For the Fiscal Year Ended June 30, 2013

Private Purpose Trust Funds School Scholarship Charity Total **ADDITIONS** Investment earnings: \$ Interest and dividends 13,170 \$ 48,595 \$ 61,765 Net increase in fair market value of investments 14,202 48,664 62,866 **New Funds** 500 2,242 2,742 **DEDUCTIONS** Scholarship and charity distributions 2,075 18,555 20,630 Change in net position 25,797 80,946 106,743 Net position, beginning 184,805 639,553 824,358 Net position, ending 210,602 720,499 931,101

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Franklin, New Hampshire (the City) have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

1-A Reporting Entity

The City of Franklin is a municipal corporation governed by an elected 9-member City Council, Mayor and City Manager. The reporting entity is comprised of the primary government and any other organizations that are included to ensure that the financial statements are not misleading.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board, and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. A primary government may also be financially accountable if an organization is fiscally dependent on the primary government. Fiscal independency is defined by GASB as the ability to complete certain essential fiscal events without substantive approval by a primary government: (a) determine its budget without another government's having the authority to approve and modify that budget, (b) levy taxes or set rates or charges without approval by another government, and (c) issue bonded debt without approval by another government. Based on the foregoing criteria, the City of Franklin's dependent school district is included in the City's financial reporting entity as a blended component unit.

1-B Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities; and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements - The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for the City as a whole. Individual funds are not displayed at this reporting level as all individual funds are consolidated as governmental or business-type activities. Fiduciary activities are not included at the government-wide reporting level.

The statement of net position presents the financial position of the governmental and business-type activities of the City at year-end. This statement includes all of the City's assets, liabilities and net position.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the City's governmental and business-type activities. Direct expenses are those that are specifically associated with the function, and therefore, clearly identifiable to that particular function.

The statement of activities reports the expenses of a given function offset by program revenues directly related to the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with the functional activity. Program revenues include: (1) charges for services, which include charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions, which fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to the program uses.

For identifying to which function program revenue pertains, the determining factor for *charges for services* is which functions *generate* the revenue. For *grants and contributions*, the determining factor is to which functions the revenues are *restricted*.

Fund Financial Statements - During the year, the City segregates transactions related to certain functions or activities in

1-B Basis of Presentation, continued

separate funds in order to aid financial management and to demonstrate legal compliance. A fund is a fiscal and accounting entity with a self-balancing set of accounts. Fund financial statements are designed to present financial information of the City at this more detailed level. Fund financial statements are provided for governmental, proprietary and fiduciary funds.

Fund Accounting - The City uses funds to maintain its financial records during the year. The City uses three categories of funds: governmental, proprietary, and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Fund liabilities are assigned to the fund from which they will be liquidated. The City reports the difference between governmental fund assets and liabilities as fund balance. The following are the City's major governmental funds:

General Fund - The general fund is the primary operating fund of the City. All general revenues and other receipts that are not allocated by law or contractual agreement to another fund are accounted for in this fund. This fund accounts for general operating expenditures, fixed charges, and the capital improvement costs that are not reported in other funds.

Capital Fund – The capital fund is used to account for bond monies received for renovation or construction of a new asset. Currently the remainder of the Paul Smith School project and the beginning of the downtown transportation project are reflected in this fund.

The City also reports 14 non-major special revenue and permanent funds as other governmental funds.

Proprietary Funds - Proprietary funds are those which account for activities of the government that are similar to activities that may be performed by a commercial enterprise. These funds cover those activities that generally charge a fee in order to recover operational costs. The City reports the difference between proprietary fund assets and liabilities as net position. The following are the City's two major proprietary funds:

<u>Enterprise Funds</u> – Enterprise funds are used to report activities for which a fee is charged to external users for goods or services. The City reports water and sewer funds, which account for all the activity related to the provision of water and sewage disposal services, as major funds.

<u>Internal Services Fund</u> – Internal Services funds are used to account for any activity that provides goods and services to other funds, departments or agencies of the primary government and its component units, or to other governments, on a cost reimbursement basis. The City also reports one internal service fund, which predominantly accounts for fuel used by City departments or agencies, as a governmental activity.

Fiduciary Funds - Fiduciary fund reporting focuses on net position. The City's fiduciary funds consist of two types of funds, agency and private purpose trust funds. The engineering escrow and student activities agency funds are custodial in nature (assets equal liabilities), and do not involve the measurement of results of operations. The charity and scholarship private purpose trust funds account for assets held by the trustees of trust funds for the benefit of other governments, organizations or individuals.

1-C Measurement Focus

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net position. The statement of activities reports revenues, expenses and changes in net position.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports the sources (i.e., revenues and other financing

1-C Measurement Focus, continued

sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

All proprietary funds are accounted for using the accrual basis of accounting. Using this basis of accounting, revenues are recognized when they are earned, and expenses are recognized when they are increased (flow of economic resources measurement focus).

Fiduciary funds use an economic resources measurement focus. These funds report all assets and liabilities on the statement of fiduciary net position. The statement of changes in fiduciary net position reports additions and deductions to net position of the private purpose trust funds.

1-D Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. At the fund reporting level, governmental funds use the modified accrual basis of accounting, and proprietary and fiduciary funds use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of some unearned revenue, and in the presentation of expenses versus expenditures.

Revenues - Exchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded when the exchange takes place and in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year, generally within sixty days of year-end.

Revenues - Nonexchange Transactions - Nonexchange transactions, in which the City receives value without directly giving equal value in return, include grants and donations. Revenue from grants and donations is recognized in the fiscal year in which all grantor imposed eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the City must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions also must be available (i.e., collected within 60 days) before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be susceptible to accrual: taxes, charges for services, interest, and federal and state grants.

<u>Unearned Revenue</u> - Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. On governmental fund financial statements (i.e., on the modified accrual basis), receivables that will not be collected within the available period have been reported as unearned revenue (i.e., they are measurable, but not available) rather than as revenue. Grants and entitlements received before the eligibility requirements are met (e.g., cash advances) also are recorded as Unearned revenue in the governmental funds and on the government-wide financial statements.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's primary ongoing operations. The principal operating revenue of the enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

1-E Assets, Liabilities and Net Position or Fund Equity

1-E-1 Cash, Cash Equivalents and Investments

Cash and Cash Equivalents - Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the City.

New Hampshire statutes require that the City treasurer have custody of all moneys belonging to the City and pay out the same only upon orders of the City Manager. The treasurer shall deposit all such moneys in participation units in the public deposit investment pool established pursuant to N.H. RSA 383:22 or in solvent banks in the state. Funds may be deposited in banks outside the state if such banks pledge and deliver to a third party custodial bank or the Federal Reserve Bank, collateral security for such deposits, United States government or government agency obligations or obligations of the State of New Hampshire in value at least equal to the amount of the deposit in each case.

Investments - Whenever the treasurer has in custody an excess of funds, which is not immediately needed for the purpose of expenditure, the treasurer shall, with the approval of the City Manager, invest the excess funds.

New Hampshire law authorizes the City to invest in the following type of obligations:

- Obligations of the United States government,
- > The public deposit investment pool established pursuant to RSA 383:22,
- Savings bank deposits,
- Certificates of deposit and repurchase agreements of banks incorporated under the laws of the State of New Hampshire or in banks recognized by the state treasurer.

Any person who directly or indirectly receives any such funds or moneys for deposit or for investment in securities of any kind shall, prior to acceptance of such funds, make available at the time of such deposit or investment an option to have such funds secured by collateral having a value at least equal to the amount of such funds. Such collateral shall be segregated for the exclusive benefit of the City. Only securities defined by the bank commissioner as provided by rules adopted pursuant to RSA 386:57 shall be eligible to be pledged as collateral.

Investments are stated at fair value based on quoted market prices, in accordance with GASB Statement #31.

1-E-2 Receivables

Tax revenue is recorded when a warrant for collection is committed to the tax collector. Taxes receivable are reported net of an allowance established for tax amounts considered uncollectible by City management.

As prescribed by law, the tax collector executes a lien on properties for all uncollected property taxes in the following year after taxes are due. The lien on these properties has priority over other liens and accrues interest at 18% per annum. If property is not redeemed within the 2-year redemption period, the property is tax deeded to the City, and may be subsequently sold at public sale. Accounts receivable include various service charges which are recorded as revenue for the period when service was provided. These receivables are reported net of any allowances for uncollectible amounts.

1-E-3 Interfund Balances

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as interfund receivables/payables. These amounts are eliminated on the statement of net position. Balances between governmental and proprietary funds are eliminated on the line called internal balances.

1-E-4 Inventory and Prepaid Items

Inventory is valued at cost using the first-in, first-out method. The consumption method is used to account for inventory. Under the consumption method, inventory is recorded when expenditures are consumed rather than when purchased. Reported inventory in the governmental funds is equally offset by nonspendable fund balance reserve which indicates that the

1-E-4 Inventory and Prepaid Items, continued

assets are not available for appropriation even though they are a component of reported assets.

Payments made to vendors for services that will benefit periods beyond year-end are recorded as prepaid items using the consumption method, by recording an asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

1-E-5 Capital Assets

Capital assets include property and equipment which the City owns. These assets are reported in the applicable columns of the government-wide financial statements. The proprietary funds' capital assets are reported in both the government-wide and fund statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$5,000 and three or more years of estimated life. Improvements to capital assets are capitalized; the costs of normal maintenance and repairs that do not add to the value of an asset or materially extend the asset's life are expensed.

All reported capital assets are depreciated over their estimated useful lives. Depreciation is computed using the straight-line method over the following useful lives:

Vears

Land improvements	50-75 years
Building and building improvements	20-120 years
Machinery, Equipment and Vehicles	3-50 years
Infrastructure	20-100 years

1-E-6 Compensated Absences

Vacation benefits are accrued as a liability, as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are not payable upon termination and therefore not accrued as a liability.

All compensated absence liabilities include salary-related payments, where applicable.

The total compensated absence liability is reported on the government-wide and proprietary fund financial statements. Governmental funds report the compensated absence liability at the fund reporting level only when due.

1-E-7 Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of these funds. However, claims and judgments, and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

In the government-wide financial statements and in proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund type statement of net position.

1-E-8 Deferred Outflow/Inflow of Resources

A deferred outflow of resources represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until the applicable future period.

A deferred inflow of resources represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until the applicable future period.

1-E-9 Equity

Fund equity at the governmental fund financial reporting level is classified as fund balance. Equity for all other reporting is classified as net position. The City implemented GASB Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions. The statement established new fund balance classifications and reporting requirements outlined below.

Fund Balance - Generally, fund balance represents the difference between the current assets and current liabilities. The City reserves those portions of fund balance that are legally segregated for a specific future use or which do not represent available, spendable resources, and therefore, are not available for appropriation or expenditure. Unassigned fund balance indicates that portion of fund balance that is available for appropriation in future periods.

The City's fund balance classification policies and procedures are as follows:

- 1) Non Spendable funds are funds not available for expenditure due to restrictions placed on the funds from external sources. The City does not expend these funds.
- 2) Restricted funds are used solely for the purpose in which the fund was established. In the case of special revenue funds, these funds are created by City resolution adopted by the City Council and their use is specifically identified. Any change in the use of these funds would require revision of the initial development of the fund through further resolutions.
- 3) Committed funds are reported and expended as a result of resolutions adopted by the appropriate majority of the City Council.
- 4) Assigned funds are used for specific purposes as established by management. These funds which include encumbrances have been assigned for specific goods and services ordered by the City prior to year end but not received or fulfilled by year end.
- 5) Unassigned funds are available to be spent in future periods within the restrictions as defined by the City's fund balance policy. The City's policy requires that it achieve and maintain a minimum unrestricted (which includes committed, assigned and unassigned fund balances) general fund balance of at least 15% of total general fund appropriations approved for that fiscal year, excluding any appropriation for capital projects or improvements funded by bond process, transfer or other financing sources.

The City does not have any stabilization arrangements at this time.

When an expenditure is incurred that would qualify for payment form multiple fund balance types, the City uses the following order to liquidate liabilities: restricted, committed, assigned, unassigned.

Net Position - Net position represent the difference between assets and liabilities. Net investment in capital assets, net of related debt, consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. All other net position is reported as unrestricted.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

1-E-10 Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement of repayment are reported as interfund transfers. At the fund reporting level, interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

At the government-wide financial reporting level, transfers between funds that would be reported in the individual funds are eliminated.

1-E-11 Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles, requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

2-A Budget

Governmental revenues and expenditures are balanced and controlled by a formal integrated budgetary system which is substantively consistent with Generally Accepted Accounting Principles (GAAP); applicable State finance related laws and regulations which govern the City's operations as well as the City's adopted charter. The City's budget is approved by the City Council. During the budget year, appropriations may be transferred between lines but total expenditures may not exceed the total approved budget. Emergency items may be accepted under the City Charter and Municipal Budget Law under State RSA 32. At year end, all unencumbered annual appropriations lapse. Other appropriations, which have a longer than annual authority may carry over at year end if the governing body intends to continue or complete the special purpose for which the funds were established. State statutes require balanced budgets, but provide for the use of beginning unassigned fund balance to achieve that end. In the fiscal year 2013, \$0 of beginning general fund unassigned fund balance was appropriated to reduce taxes.

2-B Encumbrances

Encumbrance accounting is utilized in the governmental funds to account for commitments relating to unperformed contracts for goods and services. Encumbrances outstanding at year-end are reported as assigned fund balance and do not constitute expenditures or liabilities of the governmental fund but are carried forward to supplement appropriations of the succeeding year. Encumbrances outstanding at year-end in the general fund are detailed by function as follows:

\$312,128
46,925
112,455
14,763
72,776
14,144
18,925
7,885
59,224
3,315
\$662,540

2-C Budgetary Basis

The general fund final appropriation appearing on Schedule A of the fund financial statements represents a final budget as of June 30, 2013 and includes encumbrances and reserves at June 30, 2012 as follows:

FY2013 Appropriations	\$24,457,588
June 2012 Encumbrances	520,800
Final Budgeted Amounts	\$24,978,388

The actual amounts appearing on Schedule A of the fund financial statements are shown on a budgetary basis which differs from generally accepted accounting principles (GAAP) as follows:

	Revenues	<u>Expenditures</u>
Revenues/Expenditures GAAP Basis	\$24,147,386	\$23,712,028
Transfers From/To Other Funds	37,664	280,419
Budgetary Beginning Fund Balance	2,627,549	
Non Budgeted Activity – Capital Reserve	(42,638)	
Non Budgeted Activity – Capital Lease		(26,392)
Non Budgeted Activity – Notes Payable		(230,000)
Revenues/Expenditures Budgetary Basis	\$26,769,961	\$23,736,055

2-D Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. During fiscal year 2013, the City, with the exception of the school district, was a member of the Property-Liability Trust, LLC for both property liability and workers' compensation coverage. This entity is considered public entity risk pools, currently operating as common risk management and insurance programs for member towns and cities. The school district was a member of Primex for property liability and worker's compensation coverage.

Property-Liability Trust, LLC is a trust organized to provide certain property and liability insurance coverages to member towns, cities and other qualified political subdivisions of New Hampshire. As a member of Property-Liability Trust, LLC, the City shares in contributing to the cost of, and receiving benefits from, a self-insured pooled risk management program. The membership and coverage run from July 1 to June 30. The program maintains a self-insured retention above which it purchases reinsurance and excess insurance. This policy covers property, auto physical damage, crime, general liability and public officials' liability subject to a \$1,000 deductible.

Property/Liability contributions paid in 2013 recorded as an insurance expenditure totaled \$197,323. There were no unpaid contributions for the year ending June 30, 2013 and due in 2014. The City also paid \$176,098 for workers' compensation for the year ended June 30, 2013. The trust agreement permits the Trust to make additional assessments to members should there be a deficiency in Trust assets to meet its liabilities. At this time, the Trust foresees no likelihood of any additional assessments for past years.

Settled claims, if any, have not exceeded the City's coverage in any of the past five years.

2-E Contingent Liabilities

Grants – Amounts received are subject to later year's review and adjustment by grantor agencies, principally federal and state governments. At such time, any disallowed claims, including amounts already collected, may constitute a liability of the City and applicable funds. At June 30, 2013, the City believes that disallowed expenditures, if any, based on subsequent review will not have a material effect on any individual funds or the overall financial position of the City. Therefore, no provision for such contingencies has been recorded.

Litigation – The City is subject to various claims, and sometime lawsuits, which arise in the normal course of operations. Management of the City believes that the outcome of these contingencies will not have a materially adverse effect on the financial statements and accordingly, no provision for loss has been recorded.

2-F Legal Debt Limit

Per state statute, the City may not incur debt at any one time in excess of 9.75% of its locally assessed valuation as last equalized by the Commissioner of the New Hampshire Department of Revenue Administration. For the year ended June 30, 2013, the City had not exceeded its legal debt limit.

NOTE 3 - DETAILED NOTES ON ALL FUNDS AND GOVERNMENT-WIDE STATEMENTS

3-A Investment Risks

Repurchase Agreement

Included in the City's cash equivalents at June 30, 2013, is a short-term investment in a repurchase agreement issued by a local banking institution. Under this agreement, the City will be repaid principal plus interest on a specified date which is subsequent to year-end. The agreement is guaranteed/collateralized with securities held by the banking institution which equal the amount of the agreement. To the extent that the banking institution may default on its commitment to this obligation, the City is at risk of economic loss. Management considers this exposure to be minimal. At June 30, 2013, the City held investments in the following repurchase agreement:

Collateral Pledged

<u>Amount</u>	Interest Rate %	Maturity Date	Underlying Securities	Market Value
\$313,307	.20	9/1/2013	FNMA	\$319,576
351,510	.20	12/16/2038	GNMA	362,885
429,239	.20	1/20/2039	GNMA	457,807
3,500,000	.20	9/27/2018	FNDB	3,494,798
346,285	.20	9/16/2039	GNMA	360,278
354,950	.20	10/16/2037	GNC	382,285
621,446	.20	10/20/2039	GNMA	661,929
718,354	.20	1/1/2042	FNMV	751,116
862,552	.20	2/20/2042	GNMA	910,305
977,095	.20	9/1/2018	FNMA	1,045,327

Investments

As of June 30, 2013, the City had the following investments:

Certificate of deposit	\$ 69,954
Mutual/Bond Funds	206,971
Common stocks	2,652,716
New Hampshire Public Deposit Investment Pool	706,015
Total	\$3.635.656

Interest Rate Risk - The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk - State law limits investments to those described in Note 1-E-1. The City has no investment policy that would further limit its investment choices.

3-A Investment Risks, continued

Custodial Credit Risk - The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Of the City's \$3,635,656 in investments, \$2,859,687 is subject to custodial credit risk because the securities are held by the counter party's trust department or agent, not in the City's name. The City does not have policies for custodial credit risk.

3-B Taxes Receivable

The property tax year is from April 1 to March 31 and all property taxes are assessed on the inventory taken in April of that year. The net assessed valuation as of April 1, 2012, upon which the 2012 property tax levy was based is:

For the New Hampshire education tax \$536,379,450 For all other taxes \$565,034,850

The City subscribes to the semi-annual method of tax collection as provided for by RSA 76:15-a. Under this method, tax bills are due on or around July 1 and December 1 of each year, with interest accruing at a rate of 12% on bills outstanding after the due date. The first billing is considered an estimate only and is one half of the previous year's tax billing. The remaining balance of taxes due is billed in the fall after the New Hampshire Department of Revenue Administration has calculated and approved the City's tax rate for the fiscal year. Unpaid property taxes may be subject to lien following statutory notification and procedural guidelines as soon as 30-days after the final bill or installment is due. Interest accrues at a rate of 18% on properties that have been through the tax lien process. Two years from the execution of the real estate tax lien the Tax Collector (with approval of City Council) may execute to the lienholder a "deed" of the property subject to the real estate tax lien and not redeemed/paid.

In connection with the setting of the tax rate, City officials with the approval of the Department of Revenue Administration, establish and raise through taxation an amount for abatements and refunds of property taxes, known as overlay. This amount is reported as a reduction in tax revenue and is adjusted by management for any tax allowances at year-end. The property taxes collected by the City include taxes levied for the State of New Hampshire and Merrimack County, which are remitted as required by law. The ultimate responsibility for the collection of taxes rests with the City.

The tax rates and amounts assessed for the year ended June 30, 2013, were as follows:

	Per \$1000 of Assessed Valuation	Property Taxes Assessed
Municipal portion	11.22	6,332,916
School portion:		
State of New Hampshire	2.44	1,311,104
Local	5.69	3,217,126
County portion	2.87	1,624,009
Total	22.22	12,485,155

During the current fiscal year, the tax collector executed a lien on March 13, 2013 for all uncollected 2011/2012 property taxes, \$580,930.

Taxes receivable at June 30, 2013, are as follows:

Property:	
Levy of 2012	\$ 1,304,596
Unredeemed (under tax lien)	685,458
Yield Tax	3,209
Less: allowance for estimated uncollectible taxes	(33,032)
Net taxes receivable	\$1,960,231

3-B Taxes Receivable, continued

The City recognizes property tax revenues when they are levied. This is a GAAP departure from *GASB Statement #1* generally, and specifically *NCGA Interpretation -3 "Revenue Recognition – Property Taxes"*. Under GAAP, certain disclosures are required of property tax revenues that are not received during the period, or within 60 days thereafter, that are recognized as receivables without a corresponding reserve. The City believes that this application of GAAP to its property tax revenues would result in misleading financial statements since such GAAP application would reduce fund balance by the amount of uncollected property taxes; concurrent with a GAAP requirement to record an expenditure and payable for the amount due to the local education authority (such amount based solely on a share of the uncollected property taxes) and County. This GAAP departure as applied to New Hampshire municipalities was addressed by the GASB in 1984. The GASB, in responding to an inquiry on this matter, provided justification for the departure from the 60 day rule due to the unique legislation in the State of New Hampshire regarding the City's responsibility for (and expenditure recognition of) intergovernmental payments to the local education authority (school district) and County. This justification has been reviewed and accepted by the New Hampshire Department of Revenue Administration (which requires GAAP based regulatory reporting) and has been established as a widely prevalent practice followed by most New Hampshire municipalities.

3-C Other Receivables

Other receivables at June 30, 2013, consisted of accounts (billings for water, sewer, police details, ambulance, transfer station, and other user charges), and intergovernmental amounts arising from grants.

Receivables are recorded on the City's financial statements to the extent that the amounts are determined to be material and substantiated not only by supporting documentation, but also by a reasonable, systematic method of determining their existence, completeness, valuation, and collectability.

Amounts receivable at June 30, 2013 are as follows:

	Governmental	Proprietary
Accounts	\$ 444,615	\$622,699
Intergovernmental	643,480	864,059
Voluntary liens	68,514	-
Less: allowance for uncollectible or unavailable amount	(85,725)	(11,945)
	¢1 070 884	¢1 474 912
Net receivables	\$1,070,884	\$1,474,813

3-D Capital Assets

Capital asset activity for the year ended June 30, 2013 was as follows:

	Balance, Beginning	Changes	Balance, Ending
Governmental activities:			
At cost:			
Not being depreciated:			
Monuments	\$61,000	\$0	\$61,000
Land	905,806	0	905,806
Construction in progress	233,804	(160,625)	73,179
Total capital assets not being depreciated	1,200,610	(160,625)	1,039,985
Being depreciated:			
Land improvements	213,226	0	213,226
Buildings	22,885,735	908,012	23,793,747
Machinery and equipment	7,038,096	174,479	7,212,575
Infrastructure	2,929,979	14,147	2,944,127
Total capital assets being depreciated	33,067,036	1,096,639	34,163,675
Total all capital assets	34,267,646	936,014	35,203,660
Less accumulated depreciation:			
Land improvements	24,658	8,879	33,537
Buildings	10,530,966	643,373	11,174,339
Machinery and equipment	4,302,597	186,591	4,489,188
Infrastructure	619,173	105,967	725,140
Total accumulated depreciation	15,477,394	944,809	16,422,203
Net book value, all capital assets	18,790,252	(8,795)	18,781,457
Business-type activities:			
At cost:			
Not being depreciated:			
Land	65,148	0	65,148
Construction in progress	3,983,083	1,728,385	5,711,468
Total capital assets not being depreciated	4,048,231	1,728,385	5,776,616
Being depreciated:			
Buildings	514,561	14,437	528,998
Machinery and equipment	550,590	0	550,590
Infrastructure	14,683,272	1,517,623	16,200,895
Total capital assets being depreciated	15,748,423	1,532,060	17,280,483
Total all capital assets	19,796,654	3,260,445	23,057,099
Less accumulated depreciation:			
Buildings	61,344	15,856	77,200
Machinery and equipment	253,678	38,084	291,762
Infrastructure	3,816,214	250,995	4,067,209
Total accumulated depreciation	4,131,236	304,935	4,436,171
Net book value, all capital assets	\$15,665,418	\$2,955,510	\$18,620,928

3-D Capital Assets, continued

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 36,253
Public safety	206,473
Highways and streets	268,261
Sanitation	5,318
Culture and recreation	73,747
School district	663,240
Total depreciation expense - governmental activities	\$ 1,253,292
Business-type activities:	
Water	\$ 269,988
Sewer	34,947
Total depreciation expense - business-type activities	\$ 304,935

3-E Prepaid Items

Prepaid items at June 30, 2013, totaling \$64,694, consisted of the following paid in the current period to benefit the following fiscal year governmental activities:

Purpose	Amount
Software support	\$23,204
Maintenance contracts	7,711
Mutual aid	25,880
Dues	4,245
Postage	1,695
Uniform allowance	500
Summer Library activities	1,194
Subscription	265
Total	\$64,694

3-F Interfund Balances and Transfers

Interfund balances at June 30, 2013 consist of interfund loans, services provided, reimbursements or budgetary transfers. The composition of interfund balances as of June 30, 2013 is as follows:

Fund	Due From	Due To
General	\$568,137	\$1,330,551
Capital Projects	-	14,147
Water	544,142	-
Sewer	495,608	-
CDBG Grant	11,751	-
Fuel Depot	23,216	-
Parks & Recreation	8,368	-
Outside Police Detail	29,733	-
Library	57,090	-
Expendable Trusts	6,295	-
Conservation		7
Food Service	-	393,413
Odell Trust		5,800
Charity	-	422
Totals	\$1,744,341	\$1,744,341

3-F Interfund Balances and Transfers, continued

Interfund transfers during the year were comprised of the following:

Fund	Transfer In	Transfer Out
General	\$50,153	\$315,183
DARE	500	-
Conservation	400	-
Heritage	400	-
Library	314,956	-
Odell Trust	-	2,900
Buswell Trust	-	40,313
Other Library Trusts	-	8,013
Totals	\$366,409	\$366,409

3-G Unearned Revenue

Governmental Funds - Unearned revenue of \$6,347,069 at June 30, 2013 largely consists of property taxes levied but not due until the subsequent year (\$6,213,073). In addition, \$32,211 related to recreation program fees collected in advance; \$37,169 related to dispatch fees collected in advance; \$4 rent collected in advance; \$56,771 donations collected in advance of expenditure; and \$7,841 related to student meal money collected in advance of the meals being served.

Proprietary Funds – Water department unearned revenue at June 30, 2013 of \$584 represents water rents collected in advance of water bills. Sewer department unearned revenue at June 30, 2013 of \$141 represents sewer rents collected in advance of the sewer bills.

3-H Long-Term Liabilities

Changes in the City's long-term obligations during the year ended June 30, 2013, consisted of the following:

	Balances, Beginning	Additions	Reductions	Balances, Ending
Governmental activities:				
General obligation bonds	\$ 4,784,474	\$ 230,000	\$ (589,961)	\$ 4,424,513
Compensated absences	375,723	232,190	(208,059)	399,854
Capital leases	672,091	26,392	(198,720)	499,763
Landfill post closure care costs	206,324	-	(13,497)	192,827
Other postemployment benefits	642,266	382,894	(137,865)	887,295
Total - governmental activities	6,680,878	871,476	(1,148,102)	6,404,252
Business-type activities:				_
General obligation bonds/notes	4,527,169	2,130,946	(268,387)	6,389,728
Compensated absences	18,728	19,902	(18,728)	19,902
Total - business-type activities	\$ 4,545,897	\$ 2,150,848	\$ (287,115)	\$ 6,409,630

3-H Long-Term Liabilities, continued

Long-term liabilities payable are comprised of the following:

	Original Amount	Issue Date	Maturity Date	Interest Rate %	Outstanding at June 30, 2013	Current Portion
Governmental Activities:						
General obligation bonds/notes payable						
Bridge Project	1,300,000	1994	2015	4.7-7.0	130,000	65,000
Police Station	1,000,000	1998	2018	4.7-5.3	250,000	50,000
Courthouse	1,000,000	1999	2018	4.7-5.3	250,000	50,000
School Renovation	5,010,386	2001	2020	4.5-5.25	1,750,000	250,000
School Renovation	2,700,000	2006	2026	4.29	1,847,371	142,105
Ambulance Total general obligation bonds payable	230,000	2012	2019	1.83	197,142 4,424,513	32,858 589,963
					7,727,313	303,303
<u>Capital leases payable</u>						
Automated Collection & Recycling Program	948,000	2009	2015	4.08	422,158	134,971
2011 Ford Interceptor - Police	23,808	2011	2013	6.50	7,926	7,926
Copiers and Printers - School District	241,643	2010	2014	3.90	50,468	50,468
2013 Ford Interceptor - Police Total capital leases payable	26,392	2013	2016	5.95	19,211 499,763	6,037 199,402
Other long term obligations						
Compensated Absences					399,854	208,745
Landfill Post Closure Care Costs					192,827	10,386
Postemployment Benefits - Health					887,295	887,295
Total Governm	nental Activities				6,404,252	1,895,791
Business-Type Activities:						
Bonds/notes payable						
Water/Sewer	1,000,000	1991	2014	Variable	50,000	50,000
Sewer Revolving Loan	784,061	2006	2026	3.35	600,584	34,320
Water USDA Bond	3,645,000	2012	2040	2.25	3,514,820	130,180
Water Drinking Water State Revolving Fund Note Total bonds/notes payable	1,818,000	2012	2014	1.00	2,224,324 6,389,728	93,378
					0,303,720	307,070
Other long term obligations					_	
Compensated Absences					19,902	19,902
Total Business	-Type Activities				6,409,630	327,780

3-H Long-Term Liabilities, continued

The annual requirements to amortize all general obligation debt outstanding as of June 30, 2013, including interest payments, are as follows:

Annual Requirements To Amortize Governmental Funds' General Obligation Bonds Payable:

Fiscal Year Ending,			
June 30	Principal	Interest	Total
2014	589,962	196,120	786,082
2015	589,962	167,116	757,078
2016	524,962	140,078	665,040
2017	524,962	114,980	639,943
2018	524,962	89,858	614,820
2019-2023	1,243,386	201,970	1,445,356
2024-2026	426,316	32,006	458,321
Totals	4,424,513	942,127	5,366,640

Annual Requirements To Amortize Governmental Funds' Leases Payable:

Fiscal Year Ending,			
June 30	Principal	Interest	Total
2014	199,401	21,357	220,758
2015	147,037	12,846	159,882
2016	153,325	6,558	159,883
Totals	499,763	40,761	540,524

Annual Requirements To Amortize Proprietary Funds' General Obligation Bonds Payable:

Fiscal Year Ending, June 30	Principal	Interest	Total
2014	214,500	99,952	314,451
2015	165,650	94,403	260,053
2016	166,839	90,285	257,124
2017	168,068	86,127	254,195
2018	169,338	81,928	251,266
2019-2023	867,281	345,115	1,212,396
2024-2028	851,609	233,110	1,084,718
2029-2040	1,562,120	219,668	1,781,788
Totals	4,165,404	1,250,589	5,415,993

3-H Long-Term Liabilities, continued

The water enterprise fund is carrying interim funding presented as current notes payable on the Statement of Net Position in the amount of \$2,224,324 for the water tank rehabilitation project in progress as June 30, 2013. The project is expected to be completed in fiscal year 2014 and closed into permanent funding.

All debt is general obligation debt of the City, which is backed by its full faith and credit. Proprietary fund debt will be funded through user fees. All other debt will be repaid from general governmental revenues.

Accrued Landfill Post closure Care Costs

As required by state and federal laws and regulations, the City has constructed a final capping system on the River Street Landfill and completes annual ground water sampling and post closure reports. The Landfill stopped accepting waste in 1984 and the final capping system was completed in 1985. Remaining post closure care liability estimate of \$192,827 is reflected in the City's Government Wide Statement of Net position under governmental activities. Actual costs may differ due to inflation, changes in technology, or changes in regulations.

3-I State Aid to Water Pollution Projects

The City received from the State of New Hampshire the following amounts in the form of state aid to water pollution projects:

Bond Issue	Amount
Sewer Revolving Loan	\$600,584

Under N.H. RSA Chapter 486, the City receives from the State of New Hampshire a percentage of the annual amortization charges on the original costs resulting from the acquisition and construction of sewage disposal facilities. At June 30, 2013, the City is due to receive the following annual amounts to offset debt payments:

Fiscal Year Ending	
<u>June 30</u>	Amount
2014	6,861
2015	7,091
2016	7,329
2017	7,575
2018	7,829
2019-2027	83,387
Total	\$120,072

3-J Operating Leases

The City has entered into operating leases for the use of photocopiers. These leases are cancellable in the event of non-appropriation.

3-K Fund Balance Components

The City's governmental fund balance components under GASB 54 are comprised of the following:

		Other	
		Governmental	Total Governmental
<u>-</u>	General Fund	Funds	Funds
Nonspendable:			
Prepaid items	64,694	-	64,694
Inventory	193	5,693	5,886
Permanent fund principal	-	1,069,539	1,069,539
Restricted:			
Conservation	-	108,331	108,331
Fire	-	99,952	99,952
Library	-	402,585	402,585
Parks	-	65,552	65,552
Police	-	284	284
School	-	35,876	35,876
Committed:			
Conservation	-	10,045	10,045
Fire	1	-	1
Heritage	-	8,501	8,501
Municipal services	227,613	-	227,613
Other capital	6,740	-	6,740
Parks	12,491	7,518	20,009
Police	-	32,825	32,825
School	261,585	-	261,585
Assigned:			
Fire	14,763	-	14,763
General government	128,389	-	128,389
Municipal services	112,455	-	112,455
Planning	14,144	-	14,144
Police	72,776	-	72,776
Recreation	7,885	-	7,885
School	312,128	118,614	430,742
Unassigned	2,306,479		2,306,479
_	3,542,338	1,965,315	5,507,652

Other governmental funds are an aggregate of several non-major individual funds. Refer to supplemental schedules provided after the notes section for breakdown of non-major individual funds.

NOTE 4 - OTHER MATTERS

4-A Pensions

The City of Franklin participates in the New Hampshire Retirement System (the System) which consists of a cost-sharing, multiple-employer contributory pension plan and trust established in 1967 by RSA 100-A:2 and is qualified as a tax-exempt organization under Sections 401(a) and 501(a) of the Internal Revenue Code. The plan is a contributory, defined benefit plan providing service, disability, death and vested retirement benefits to members and their beneficiaries. Provisions for benefits and contributions are established and can be amended by the New Hampshire Legislature. The System issues a publicly available financial report that may be obtained by writing the New Hampshire Retirement System, 54 Regional Drive, Concord, NH 03301.

The System is financed by contributions from both the employees and the City. Member contribution rates are established and may be amended by the State legislature while employer contribution rates are set by the System trustees based on an actuarial valuation. All employees except police officers and firefighters are required to contribute 7% of earnable compensation. Police officers and firefighters are required to contribute 11.55% and 11.8%, respectively, of gross earnings. For 2013, the City contributed 19.95% for police, 22.89% for fire, 11.30% for teachers and 8.8% for other employees. The contribution requirements for the City of Franklin for the fiscal years 2011, 2012 and 2013 were \$1,015,899, \$1,237,201 and \$1,235,282, respectively, which were paid in full in each year.

4-B Post-Retirement Benefits - Other Postemployment Benefits

GASB Statement 45, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions, requires governments to account for other post-employment benefits (OPEB), primarily healthcare, on an accrual basis rather than on a pay-as-you-go basis. The effect is recognition of an actuarially required contribution as an expense on the statement of revenues, expenditures and changes in net position when a future retiree earns their post-employment benefits, rather than when they use their post-employment benefit. To the extent that the entity does not fund their actuarially required contribution, a post-employment benefit liability is recognized on the Statement of Net position over time.

Plan Description

The City provides its eligible retirees, including in some cases their beneficiaries (as governed by RSA 100-A:50), the ability to purchase health and prescription insurance at the City's group rates. Although the City does not supplement the cost of these plans, GASB Statement 45 requires the City to recognize the liability for the inclusion of any implicit rate subsidies afforded its retirees. This subsidy is generated as a result of the basic nature of insurance – one risk group subsidizes another to arrive at a blended premium, therefore current employees who are young and healthy subsidized the older retirees. As of June 30, 2013, there were approximately 96 retiree subscribers, including eligible spouses and dependents, and 248 active employees that meet the eligibility requirements. The plan does not issue a separate financial report.

Benefits Provided

The City provides medical, prescription drug and mental health/substance abuse benefits to retirees and their covered dependents. All active employees who retire from the City and meet the eligibility criteria will receive these benefits.

Funding Policy

Retirees of the City, including the dependent school district, contribute 100% of the cost of the health plan, as determined by the City. The City contributes to the remainder of the health plan costs on a pay-as-you-go basis.

Annual OPEB Costs and Net OPEB Obligation

The City's fiscal 2013 annual OPEB expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that if paid on an ongoing basis, is projected to cover the normal cost per year and amortize the unfunded actuarial liability over a period of 30 years. The following table shows the components of the City's annual OPEB cost for the year ending June 30, 2013, the amount actually contributed to the plan and the change in the City's net OPEB obligation based on an actuarial valuation as of July 1, 2011.

Annual OPEB Cost and Net OPEB Obligation

	6/30/2013	6/30/2012	6/30/2011	6/30/2010
Annual Required Contribution	394,350	375,510	317,696	301,174
Interest on Net OPEB Obligation	25,691	16,098	8,142	0
Adjustment to annual required contribution	(37,147)	(23,276)	(11,772)	0
Annual OPEB cost	382,894	368,332	314,066	301,174
Employer contributions (including subsidy)	(137,865)	(128,513)	(115,161)	(97,632)
Change in Net OPEB Obligation	245,029	239,819	198,905	203,542
Net OPEB Obligation - beginning of year	642,266	402,447	203,542	0
Net OPEB Obligation - end of year	887,295	642,266	402,447	203,542

Plan History

Fiscal Year	Annual	Percentage of Annual OPEB	Increase in Net
Ended	OPEB Cost	Cost Contributed	OPEB Obligation
6/30/2013	382,894	36%	245,029
6/30/2012	368,332	35%	239,819
6/30/2011	314,066	37%	198,905
6/30/2010	301,174	32%	203,542

The City's net OPEB obligation as of June 30, 2013 is recorded as a component of long term liabilities on the City's Statement of Net position.

Schedule of Funding Progress

Actuarial Value Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (b)	Unfunded AAL(UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll c	UAAL as a % of Covered Payroll ((b-a)/c)
7/1/2011	0	3,083,840	3,083,840	0.0%	10,158,174	30.4%
7/1/2009	0	2,147,493	2,147,493	0.0%	7,750,077	27.7%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amount and assumptions about the probability of occurrence of events far in the future. Examples included assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the plan as understood by the City and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the City and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long term perspective of the calculations.

In the July 1, 2011 actuarial valuation, the projected unit credit cost method was used. The actuarial value of assets was not determined as the City has not advance funded its obligation. The actuarial assumptions included a 4% investment rate of return and an initial annual healthcare cost trend of 10% which decreases to a 5% long term rate for all healthcare benefits after 6 years. The amortization costs for the initial UAAL is a level percentage of payroll for a period of 30 years, on an open basis.

4-C Significant Effects of Subsequent Events

Subsequent Year Fund Balance Reserve for Contingent Obligations

For the year ended June 30, 2013, the Franklin school district, reported as a blended component unit in these City financial statements, determined that grant expenditures administered by School Administrative Unit #18, on behalf of grant program services and costs for the benefit of the school district for years prior to June 30, 2012, were over expended by an estimated \$250,000. The over expenditure was absorbed by the general fund of the School Administrative Unit; however, management has estimated that the district would likely reimburse the School Administrative Unit directly for the amount of the over expenditures or indirectly via the annual School Administrative Unit assessment. As a result, the school district reserved \$150,237 in available fund balance pending resolution.

City of Franklin, New Hampshire Budgetary Comparison Schedule General Fund For the Fiscal Year Ended June 30, 2013

101.	Budgeted Original	·	Actual Amounts	Variance with Final Budget Positive (Negative)	
Beginning Budgetary Fund Balance	\$ 520,800	\$ 520,800	\$ 2,627,549	\$ 2,106,749	
Resources (Inflows) Taxes:					
Property	10,750,086	10,698,739	10,686,625	(12,114)	
Other	311,082	311,082	338,756	27,674	
Licenses, Permits & Fees	963,160	963,160	1,001,594	38,434	
Intergovernmental:	175 021	174 221	172 072	(450)	
Highway Block Grant Meals & Rooms Tax	175,831 380,000	174,331 377,727	173,872 377,666	(459) (61)	
Forest Land Reimbursement	146	118	377,000 87	(31)	
Flood Control Reimbursement	37,741	11,322	11,322	0	
School Aid	-	-	-	-	
Department of Environmental Services	200,000	200,000	12,909	(187,091)	
Department of Justice	87,963	87,963	81,685	(6,278)	
Department of Health & Human Services	124,037	124,037	99,189	(24,848)	
Office of Emergency Management	107.646	120 646	42,248	42,248	
Other Grant Charges for Services:	107,646	138,646	4,117	(134,529)	
City Clerk/Tax Collector	_	_	_	_	
Finance	800	800	584	(216)	
Fire	313,300	313,300	361,747	48,447	
Municipal Services	240,100	240,100	314,580	74,480	
Planning & Zoning	4,000	4,000	5,492	1,492	
Police	89,838	89,838	105,265	15,427	
Recreation	49,500	104,861	76,592	(28,269)	
School	9,870,140	9,870,140	9,801,979	(68,161)	
Welfare Interest	70,500	100,721	82,135	(18,586)	
Sale of Municipal Property	24,000 35,000	24,000 86,346	13,031 22,486	(10,969) (63,860)	
Other	408,457	498,457	490,787	(7,670)	
Transfers from Other Funds	37,900	37,900	37,664	(236)	
Amounts Available for Appropriation	24,802,027	24,978,388	26,769,961	1,791,573	
Charges to Appropriations (Outflows)					
General Government:					
Executive	620,486	710,486	467,963	242,523	
Election, Registration & Vital Statistics	256,079	256,079	240,752	15,327	
Financial Administration	464,940	464,940	385,730	79,210	
Planning & Zoning	169,906	169,906	156,600	13,306	
Insurance & Legal	111,397	111,397	104,668	6,729	
Buildings Other	160,180 26,205	160,180 26,205	194,620 22,278	(34,440) 3,927	
Public Safety:	20,203	20,203	22,276	3,927	
Police	2,522,647	2,522,647	2,384,702	137,945	
Fire, Ambulance, Emergency Management	2,077,420	2,077,420	1,998,056	79,364	
Municipal Services:		-			
Highways, Streets & Bridges	1,472,865	1,503,865	1,353,542	150,323	
Solid Waste	864,663	864,663	851,414	13,249	
Health Agencies & Hospitals	61,379	61,379	61,379	-	
Mayor's Drug & Alcohol Abuse Task Force Welfare	124,037	124,037	99,270 135,145	24,767	
Culture & Recreation:	197,365	197,365	155,145	62,220	
Parks & Recreation	457,059	512,420	456,903	55,517	
Economic Development	45,000	45,000	45,000	-	
Other	10,000	10,000	10,177	(177)	
Capital Outlay	-	-	-	-	
Debt Service:		-			
Principle	557,105	557,105	557,105	-	
Interest	221,286	221,286	221,032	254	
Other	52,181	52,181	52,090	91	
School Transfers to Other Funds	14,037,154 292,673	14,037,154 292,673	13,657,210 280,419	379,944 12,254	
Total Charges to Appropriations	24,802,027	24,978,388	23,736,055	1,242,333	
Ending Budgetary Fund Balance	\$ -	\$ -	\$ 3,033,906	\$ 3,033,906	

City of Franklin, New Hampshire Combining Balance Sheet Nonmajor Special Revenue Funds June 30, 2013

											Total
	Franklin Public Library	School Food Service	CDBG Grant Fund	Conservation Commission	Drug Forfeiture	Dare Fund	Heritage Commission	Expendable Trusts	Parks and Recreation	Outside Detail	Special Revenue Funds
ASSETS											
Assets											
Cash and equivalents Investments	\$ 188,028 -	\$ 8,626	\$ - -	\$ - 10,052	\$ 284	\$ 1,586	\$ - 8,501	\$ 108,331 130,461	\$ -	\$ -	\$ 306,854 149,015
Receivables, net of allowances											
for uncollectables	-	-	-	-	-	-	-	-	-	2,160	2,160
Intergovernmental Receivable	6,660	511,779	253	_	-	-	_	-	-	_	518,691
Interfund receivable	60,581	· -	11,751	_	_	_	-	6,295	8,368	29,733	116,728
Prepaid items	_	_	_	_	_	_	_	-	-	-	_
Inventory	-	5,693	_	_	_	_	_	_	_	_	5,693
Total assets	255,268	526,098	12,004	10,052	284	1,586	8,501	245,087	8,368	31,893	1,099,142
LIABILITIES AND FUND		0_0,000				_,-,		= 10/001	5,000	,	_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
BALANCES											
Classified Liabilities											
Accounts payable	5,308	537	12,004	_	_	_	_	_	850	_	18,699
Contracts payable	3,300	-	12,004	_	_	_	_	_	-	_	10,033
Accrued payroll & benefits	3,126	_	_	_	_	_	_	_	_	653	3,778
Intergovernmental payable	3,120	_	_	_	_	_	_	_	_	-	3,776
Interfund payable	_	393,413		7	_					_	393,420
Unearned Revenue		7,841		,	_						7,841
Total liabilities	8,434	401,791	12,004	7					850	653	423,739
Fund balances:	0,434	401,731	12,004			<u>_</u>			830	033	423,733
Nonspendable:											
Inventory		5,693									5,693
Restricted:	_	3,093	_	_	_	_	_	_	_	_	3,093
Conservation								108,331			108,331
Fire	-	_	_	_	-	_	_	99,952	_	_	99,952
Library	246,835	-	-	-	-	-	-	99,932	-		246,835
Parks	240,633	-	-	-	-	_	_	928	-	_	928
Police	_				284			928		_	284
School	_	_	_	_	204	_	_	35,876	_	_	35,876
Committed:	_	_	_	_	_	_	_	33,870	_	_	33,870
Conservation				10,045							10,045
Heritage	_	_	_	10,043	_		8,501	_	_	_	8,501
Parks	_	-	-	-	-	_	6,301	-	7,518	-	7,518
Police	_	_	_	_	_	1,586	_	_	7,516	31,240	32,825
School	_	-	-	-	-	1,360	-	-	-	31,240	32,023
	-	-	-	-	-	-	-	-	-	-	-
Assigned: School	_	110 614									110 614
Total fund balances		118,614		10.045	- 204	1 500	0.501	245.007	7.540	21 240	118,614
Total fund balances Total liabilities and fund	246,835	124,307	-	10,045	284	1,586	8,501	245,087	7,518	31,240	675,403
balances	\$ 255,268	\$ 526,098	\$ 12,004	\$ 10,052	\$ 284	\$ 1,586	\$ 8,501	\$ 245,087	\$ 8,368	\$ 31,893	\$ 1,099,141

City of Franklin, New Hampshire Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds For the Fiscal Year Ended June 30, 2013

		ranklin Public	School Food		CDBG Grant	Conservat	on	Drug	D	are	Heritage	E	xpendable	Parks	and	Outside Police	ı	Total Special Revenue
	L	ibrary	Service		Fund	Commissi	on	Forfeiture	Fu	und	Commission		Trusts	Recre	ation	Details		Funds
Revenues																		
Revenues Gov Funds																		
Intergovernmental	\$	-	\$ 455,331		436,983	\$	-	\$ -	\$	-	\$ -	\$	-	\$	-	Υ	. \$	892,314
Charges for Services		3,959	174,034		-		-	-		-	-		-	3	36,895	12,596	,	227,484
Interest		85	79)	-		7	-		-	6	,	8,845		-			9,022
Change in Fair Market		-		-	-		-	-		-	-		8,566		-			8,566
Miscellaneous		1,953		-	-		-	-		-			36,348		5,000			43,300
Total revenues		5,996	629,444		436,983		7	-		-	6	i	53,759		11,895	12,596	<u> </u>	1,180,686
Expenditures																		
Public Safety		_			_		-	600		_	-		24		_	9,487	,	10,111
Culture and recreation		273,635			_		-	-		_	-		_	6	59,234			342,869
Conservation		-			-		290	-		-	-		-		-			290
School		_	652,810)	_		-	-		_	-		3		_			652,813
Capital Outlay		_			436,983		-	-		_	-		_		_			436,983
Total expenditures		273,635	652,810)	436,983		290	600		-	-		27	(59,234	9,487	,	1,443,067
Excess (deficiency) of revenues over (under) expenditures																		
		(267,639)	(23,366	5)	-	(283)	(600)		-	6	,	53,732	(2	27,339)	3,109)	(262,381)
Other financing sources (uses):																		
Transfers in		314,956			-		400	-		500	400)	-		-			316,256
Transfers Out		-			-		-	-		-	-		-		-			-
Total other financing sources																		
and uses		314,956		-			400	-		500	400	1	-		-			316,256
Net change in fund balances		47,317	(23,366	5)	-		117	(600)		500	406	,	53,732	•	27,339)	3,109)	53,876
Fund balances, beginning		199,518	147,673		-	9,	928	884		1,085	8,095		191,355	3	34,857	28,131		621,526
und balances, ending	\$	246,835	\$ 124,307	\$	-	\$ 10,	045	\$ 284	\$	1,585	\$ 8,501	. \$	245,087	\$	7,518	\$ 31,240	\$	675,402

City of Franklin, New Hampshire Combining Balance Sheet Nonmajor Permanent Funds June 30, 2013

	Odell		Other		Library Buswell		Other Library	Total Permanent		
	 Park	Gen	eral Trusts		Trust		Trusts		Funds	
ASSETS										
Assets										
Investments	\$ 158,559	\$	635,776	\$	778,710	\$	295,034	\$	1,868,079	
Intergovernmental receivable	 -		-		-		-		-	
Total Assets	 158,559		635,776		778,710		295,034		1,868,079	
LIABILITIES AND FUND BALANCES										
Classified Liabilities										
Accounts payable	-		568,876		-		-		568,876	
Interfund Payable	 5,800		-		-		3,491		9,291	
Total Liabilities	 5,800		568,876		-		3,491		578,167	
Fund balances:										
Nonspendable:										
Permanent fund principal	121,522		33,513		661,830		252,673		1,069,539	
Restricted:										
Library	-		-		116,880		38,871		155,750	
Parks	31,237		33,387		-		-		64,624	
Total fund balances	152,759		66,900		778,710		291,544		1,289,913	
Total liabilities and fund balances	\$ 158,559	\$	635,776	\$	778,710	\$	295,034	\$	1,868,079	

Schedule E

City of Franklin, New Hampshire Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Permanent Funds For the Fiscal Year Ended June 30, 2013

	Odell Park		G	Other General Trusts	Library Buswell Trust	Other Library Trusts	Total Permanent Funds		
Revenues									
Revenues Gov Funds									
Interest/Dividends	\$	10,590	\$	14,559	\$ 21,190	\$ 21,024	\$	67,362	
Change in Fair Value		10,735		3,806	64,747	19,620		98,908	
Miscellaneous		966		280	874	-		2,120	
Total revenues		22,291		18,644	86,811	40,644		168,390	
Expenditures:								_	
Functional Expenditures									
General government		33		10	11,502	70		11,616	
Total expenditures		33		10	11,502	70		11,616	
Excess of revenues over									
expenditures		22,258		18,634	75,309	40,574		156,774	
Other financing sources									
(uses):									
Transfers In		-		-	-	-		-	
Transfers Out		(2,900)		-	(40,313)	(8,013)		(51,226)	
Total other financing									
sources (uses)		(2,900)		-	(40,313)	(8,013)		(51,226)	
Net change in fund balances		19,358		18,634	34,996	32,561		105,549	
Fund balances, beginning		133,401		48,267	743,714	 258,983		1,184,364	
Fund balances, ending	\$	152,759	\$	66,900	\$ 778,710	\$ 291,544	\$	1,289,913	

GRZELAK AND COMPANY, P.C.

Certified Public Accountants

Members – American Institute of CPA's (AICPA) Member – AICPA Government Audit Quality Center (GAQC) Member – AICPA Private Company Practice Section (PCPS) Members – New Hampshire Society of CPA's P.O. Box 8 Laconia, New Hampshire 03247-0008 Tel (603) 524-6734 GCO-Audit@gcocpas.com

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and City Council City of Franklin Franklin, New Hampshire

We have audited the financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of City of Franklin, as of and for the year ended June 30, 2013, which collectively comprise the City's basic financial statements and have issued our report thereon dated January 25, 2015. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

This report does not include the results of testing of internal control over financial reporting or compliance and other matters that are reported separately for the Franklin School District, a blended component unit of the City.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered City of Franklin's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Franklin's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of City of Franklin's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether City of Franklin's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management, City Council, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Grzelak and Co., P.C.

GRZELAK AND COMPANY, P.C., CPA's

Laconia, New Hampshire January 25, 2015

GRZELAK AND COMPANY, P.C.

Certified Public Accountants

Members – American Institute of CPA's (AICPA) Member – AICPA Government Audit Quality Center (GAQC) Member – AICPA Private Company Practice Section (PCPS) Members – New Hampshire Society of CPA's P.O. Box 8 Laconia, New Hampshire 03247-0008 Tel (603) 524-6734 GCO-Audit@gcocpas.com

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Honorable Mayor and City Council City of Franklin Franklin, New Hampshire

Compliance

We have audited City of Franklin's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of City of Franklin's major federal programs for the year ended June 30, 2013. The City of Franklin's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of City of Franklin's management. Our responsibility is to express an opinion on City of Franklin's compliance based on our audit.

The City of Franklin's basic financial statements include the operations of the Franklin School District, blended component unit of the City, which received \$446,161 in federal funds which is not included in the schedule during the year ended June 30, 2013. Our audit described below, did not include the operations of the Franklin School District as this component unit was audited separately in accordance with OMB Circular A-133.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about City of Franklin's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of City of Franklin's compliance with those requirements.

In our opinion, City of Franklin complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2013.

Internal Control Over Compliance

Management of City of Franklin is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered City of Franklin's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City of Franklin's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be *material weaknesses*, as defined above.

The purpose of this report is solely to describe the scope of our testing of compliance with the types of compliance requirements applicable to each of City of Franklin's major programs and our testing of internal control over compliance and the results of our testing, and to provide an opinion on City of Franklin's compliance but not to provide an opinion on the effectiveness of City of Franklin's internal control over compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Franklin's compliance with requirements applicable to each major program and its internal control over compliance. Accordingly, this report is not suitable for any other purpose.

Grzelak and Co., P.C.

GRZELAK AND COMPANY, P.C., CPA's

Laconia, New Hampshire January 25, 2015

	Year Ended June 30, 2013							
Federal Grantor / Pass-Through Grantor Program or Cluster Title	Federal CFDA #	Pass Through ID#	Expenditures of Federal Awards					
U.S. DEPARTMENT OF AGRICULTURE								
Passed through the NH Department of Environmental Services								
Wetland Reserve Program Water and Waste Program Cluster - Water and Waste Disposal Systems	10.072	NHDES ARM	\$ 12,884					
for Rural Communities	10.781	Loan NH-91-02	874,117					
			887,001					
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT								
Passed through the Community Development Finance Authority <u>CDBG - State Administered CDBG Cluster</u>								
CDBG / State's Program	14.228	13-154-CDPF	252					
CDBG / State's Program - Recipient Administration	14.228	11-154-CDPF	12,142					
CDBG / State's Program - Passed-Through (Subrecipient - CAP Belknap- Merrimack Counties, Inc.)	14.228	11-154-CDPF	80,416					
CDBG / State's Program - Recipient Administration	14.228	12-154-CDPF	12,497					
CDBG / State's Program - Passed-Through (Subrecipient - CAP Belknap-								
Merrimack Counties, Inc.)	14.228	12-154-CDPF	331,675					
U.S. DEPARTMENT OF JUSTICE			436,982					
Direct								
Public Safety Partnership and Community Policing Grants	16.710	2009RKWX0614	55,304					
Organized Crime Drug Enforcement Task Forces	16.111	NE-NH-0076	816					
Violence Against Women Formula Grants	16.588	2012W098	11,381					
Violence Against Women Formula Grants	16.588	2013W098	15,000					
			82,501					
U.S. DEPARTMENT OF TRANSPORTATION								
Passed through the NH Department of Transportation								
Highway Planning and Construction Cluster - Highway Planning and Construction	20.205	X-A000(806)	14,147					
Passed through the NH Highway Safety Agency			,					
State and Community Highway Safety	20.600	315-13B-010	1,683					
State and Community Highway Safety	20.600	315-13B-191	2,972					
State and Community Highway Safety	20.600	315-12B-019	250					
State and Community Highway Safety	20.600	304-13B-032	731					
Alcohol Impaired Driving Countermeasures Incentive Grants	20.601	308-12B-066	764					
			20,547					
U.S. ENVIRONMENTAL PROTECTION AGENCY OFFICE OF WATER								
Passed through the NH Department of Environmental Services	// 1/0	0051010 00	0.100.04/					
Capitalization Grants for Drinking Water State Revolving Funds Brownfields Assessment and Cleanup Cooperative Agreements	66.468 66.818	0851010-03 96163301	2,130,946					
Brownillelus Assessment and Cleanup Cooperative Agreements	00.010	90103301	<u>12,909</u> 2.143.855					
U.S. DEPARTMENT OF HOMELAND SECURITY			2,143,033					
Passed through the NH Department of Emergency Management								
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	FEMA-4105-DR-NH	40,659					
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	FEMA-3360-EM-NH	1,590					
Homeland Security Grant Program	97.067		69,044					
			111,293					
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES								
Passed through the NH Department of Health and Human Services								
Drug-Free Communities Support Program Grants	93.276	1H79SP017024-01	99,189					
			99,189					
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 3,781,368					

Schedule of Expenditures of Federal Awards

CITY OF FRANKLIN, NEW HAMPSHIRE

Notes to Schedule of Expenditures of Federal Awards
June 30, 2013

The schedule of expenditures of federal awards is prepared in accordance with the regulations defined in the Office of Management and Budget's (OMB), Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations." The schedule of expenditures of federal awards is prepared for the period covered by the related financial statements, the year ended June 30, 2013.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The operating activities of all federal awards are accounted for within the governmental funds (general and special revenue) of the City. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The expenditures reported in the schedule are based on requirements defined in OMB Circular A-133 and include, but are not limited to, expenditure/expense transactions associated with grants, cost reimbursement contracts, the receipt or use of program income and the distribution or consumption of food commodities. During the year ended June 30, 2013 the City expended funds associated with grants, received surplus commodities and received cost reimbursements for meals served.

Expenditures associated with grants are made on a reimbursement basis and any excess of expenditures over receipts are recorded as an accounts receivable at year-end.

2. RECONCILIATION TO FINANCIAL STATEMENT AMOUNT

The total expenditures of federal awards per the accompanying schedule of expenditures of federal awards reconciles to the Statement of Revenues, Expenditures and Changes in Fund Balances – Major and Other Governmental Funds as follows:

Schedule of Expenditures of Federal Awards	\$ 3,781,368
Capital assets additions - Enterprise Fund - Water	\$ (3,005,063) 776,305
Statement of Revenues, Expenditures, and Changes in Fund Balances	
Major Funds General Fund	
COPS Grant VAWA Grants Drug and Alcohol Task Force Highway Safety Agency Grants Watershed Grant	\$ 55,304 26,381 99,189 6,399 12,884
Organized Crime FEMA Aid EPA Grant Fire Training Grant Grants Fund - CDBG	816 42,249 12,909 69,044 436,983
Capital Projects Fund Downtown transportation	\$ 14,147 776,305

CITY OF FRANKLIN, NEW HAMPSHIRE

Schedule of Findings and Questioned Costs 1 - Summary of Auditor's Results June 30, 2013

Financial Statements

The type of auditor's report issued – Unqualified.

Internal control over financial reporting:

- Material weaknesses identified No.
- Significant deficiencies identified No.
- Noncompliance material to financial statements noted? No.

Federal Awards

Internal control over major programs:

- Material weaknesses identified No.
- Significant deficiencies identified No.

Type of auditor's report issued on compliance for major programs - Unqualified.

Are there any audit findings disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133 – No.

Identification of major programs:

- CFDA # 66.468 Capitalization Grants for Drinking Water State Revolving Funds
- CFDA # 10.781 Water and Waste Disposal Systems for Rural Communities ARRA
- CFDA # 14.228 Community Development Block Grants/State's Program and Non-Entitlement Grants

Dollar Threshold used to distinguish between type A and type B Programs - \$300,000.

Auditee qualified as a low-risk auditee - No.